CITY OF VANCOUVER

REGULAR COUNCIL MEETING

FEBRUARY 20, 1973

A Regular meeting of the Council of the City of Vancouver was held on Tuesday, February 20, 1973, in the Council Chamber at approximately 2:00 p.m.

PRESENT:

Mayor Phillips

Aldermen Bowers, Gibson, Harcourt, Hardwick,

Marzari, Massey, Pendakur, Rankin

and Volrich

ABSENT:

Alderman Linnell (Leave of Absence)

CLERK TO THE COUNCIL: R. Thompson

PRAYER

The proceedings in the Council Chamber were opened with prayer.

ACKNOWLEDGMENT

Mayor Phillips acknowledged the presence in the Council Chamber of students from St. Michael's School, under the direction of Miss Cafferky.

'IN CAMERA' MEETING

The Council agreed to an 'In Camera' meeting later this day.

ADOPTION OF MINUTES

MOVED by Ald. Pendakur, SECONDED by Ald. Bowers,

THAT the Minutes of the Regular Council meeting (with the exception of the 'In Camera' portion), dated February 13, 1973, be adopted.

- CARRIED

PROCEDURE RE MOTIONS

The Standing Committee on Finance and Administration is considering revision to the Procedure By-law and, as an experiment, the Mayor, on behalf of Alderman Bowers the Chairman of that Committee, proposed the following procedure in respect of motions:

"After every vote, the Mayor will announce clearly either "CARRIED UNANIMOUSLY" or "CARRIED WITH ALDERMEN X AND Y AGAINST" or "DEFEATED WITH ALDERMEN A, B, C.. AGAINST" and the Clerk will so record.

Any member who feels his vote has been mis-called, should immediately correct the Mayor

Members are asked to assist the Mayor by making negative votes conspicuous.

The object of the procedure is to see if we can get an automatic record of every vote, without appreciably delaying the business of Council or adding to the work of the City Clerk*

This procedure, therefore, was put into effect this day on an experimental basis.

COMMITTEE OF THE WHOLE

MOVED by Ald. Marzari, SECONDED by Ald. Pendakur,

THAT the Council resolve itself into Committee of the Whole, Mayor Phillips in the Chair.

- CARRIED UNANIMOUSLY

REPORT REFERENCE AND BOARD OF ADMINISTRATION REPORTS

A. BOARD OF ADMINISTRATION

General Report, February 16, 1973

WORKS AND UTILITY MATTERS

Pavement Maintenance Program - 1973 (Clause 3)

The Council considered Clause 3 of this report in respect of pavement maintenance program, 1973. In this regard a report explanation was given by representatives of the Engineering Department.

MOVED by Ald. Bowers,

THAT recommendations a, b, and c, on page 5 of this report, be adopted. - CARRIED UNANIMOUSLY

(No action was taken on recommendation 'd')

UNFINISHED BUSINESS

Pacific National Exhibition

At the February 13th Council meeting, the following motion was deferred for consideration this day:

MOVED by Ald. Rankin,

THAT WHEREAS the P.N.E. is presently operating under a thirty-five year lease with the City of Vancouver;

AND WHEREAS the P.N.E. has been incorporated under an Act of the Provincial Legislature;

AND WHEREAS the present structure of the P.N.E. has made it completely unresponsive to political direction or control from the elected officials of the City of Vancouver;

THEREFORE BE IT RESOLVED THAT the City of Vancouver request the Provincial Government rescind the Statute under which the P.N.E. was incorporated and return the control of the P.N.E. to the City of Vancouver.

(referred)

MOVED by Ald. Bowers,

THAT the City Council approve in principle the placing of the Pacific National Exhibition under City control;

FURTHER THAT the whole matter, including the motion of Alderman Rankin on this subject, be referred to the Community Development Committee for report in two months time with specific recommendations;

AND FURTHER THAT the required staff input on the question be given to the Standing Committee to assist in its report to Council.

- CARRIED

UNFINISHED BUSINESS (cont'd)

Pacific National Exhibition (cont'd)

A recorded vote was requested on the motion of Alderman Bowers. The record, therefore, is as follows:

FOR THE MOTION

AGAINST THE MOTION

Alderman Bowers
Alderman Harcourt
Alderman Volrich
Alderman Gibson
Alderman Hardwick
Mayor Phillips
Alderman Marzari

Alderman Rankin Alderman Pendakur Alderman Massey

(The motion of Alderman Bowers was declared CARRIED)

COMMUNICATIONS OR PETITIONS

Membership and Council Representative:
 B. C. Aviation Council

MOVED by Ald. Pendakur,

THAT, pursuant to request from the B. C. Aviation Council, the City continue its membership in that organization and Alderman Bowers be the Council's representative.

- CARRIED UNANIMOUSLY

2. Conference of Mayors: Milan

Consideration was given to an invitation that a representative of Council attend the forthcoming Conference of Mayors of the World's Major Cities, to be held in Milan, April 16 and 17, 1973.

MOVED by Ald. Bowers,
THAT the invitation be declined.

- CARRIED UNANIMOUSLY

3. Presentation of Plans: Christ Church Cathedral

A communication was noted from the Dean and Rector of Christ Church Cathedral asking an opportunity to make representation to the Council in respect of plans to build a new Cathedral and office tower on the present church site.

MOVED by Ald. Harcourt,
THAT the delegation be heard;

FURTHER THAT arrangements for hearing this matter be held at an appropriate evening meeting of Council and other parties wishing to be heard be permitted to appear at that time.

COMMUNICATIONS OR PETITIONS (cont'd)

4. Membership: G.V.R.D. Park Committee

Previously the Council requested the Greater Vancouver Regional District make provision whereby, in addition to the present membership arrangements for the Regional Park Committee, an elected member of the Park Board may be appointed to that Committee.

A communication from the Regional District advised its Board resolved the present structure of the Park Committee remain; however, the Park Board, if it so wishes, may name a non-voting observer to attend Park Committee meetings. Otherwise, the City could relinquish its membership on the Park Committee in favour of a voting member from the Park Board.

MOVED by Ald. Hardwick,
THAT this information be received;

FURTHER THAT the Park Board be requested to advise the City Council of the Park Commissioner the Park Board would like to have attend Regional District Park Committee meetings as a non-voting observer, in order that the Council may then advise the Regional District.

- CARRIED UNANIMOUSLY

5. Pacific-Asian Congress of Municipalities

Consideration was given to an invitation that Council be represented at the forthcoming Pacific-Asian Congress of Municipalities to be held at Honolulu, March 26 to April 1, 1973.

MOVED by Ald. Pendakur,
THAT this invitation be declined.

- CARRIED UNANIMOUSLY

BOARD OF ADMINISTRATION AND OTHER REPORTS

A. GENERAL REPORT February 16, 1973 (cont'd)

WORKS AND UTILITY MATTERS (cont'd)

MOVED by Ald. Hardwick,

THAT Clauses 1 and 2 of this report of the Board of Administration (Works and Utility matters), be adopted.

- CARRIED UNANIMOUSLY

(for action on Clause 3 see page 2)

SOCIAL SERVICE AND HEALTH MATTERS

Telephone Installations - 1655 Robson Street and Grant and Commercial Streets

MOVED by Ald. Hardwick,

THAT the report of the Board of Administration (Social Service and Health matters), be adopted.

Regular Council, February 20, 1973

BOARD OF ADMINISTRATION AND OTHER REPORTS (cont'd)

BUILDING AND PLANNING MATTERS

IIPS Environmental Management Conference: San Diego (Clause 2)

MOVED by Ald. Rankin,

THAT this clause of the report of the Board of Administration (Building and Planning matters), be adopted; it being understood the per diem cost is in the total amount of \$250.00.

- CARRIED

(Alderman Hardwick, Marzari and Pendakur are recorded in the negative)

MOVED by Ald. Hardwick,

THAT the Council be provided with a report from the IIPS Committee of the City.

- CARRIED UNANIMOUSLY

Zoning By-law and Development Permit Procedures (Clause 5)

MOVED by Ald. Hardwick,

THAT recommendations (a), (b) and (c) of this clause of the report of the Board of Administration (Building and Planning matters), as contained on page 6 of the report, be adopted after adding the following to recommendation (b);

'and consultation with other departments and agencies'.

- CARRIED UNANIMOUSLY

Balance of Building and Planning Matters

MOVED by Ald. Hardwick,

THAT Clauses 1, 3, 4 and 6 of this report of the Board of Administration (Building and Planning matters), be adopted.

(Alderman Marzari voted in the negative with respect to Clause 1 re alterations to the Vancouver Art Gallery, and Aldermen Marzari and Volrich voted in the negative in respect of clause 6 re carpet replacement program; Queen Elizabeth Theatre)

FINANCE MATTERS

Investment Matters (Various Funds) December, 1972 (Clause 1)

MOVED by Ald. Pendakur,
THAT Clause 1 of this report of the Board of Administration (Finance matters), be adopted.

- CARRIED UNANIMOUSLY

Conferences: C.F.M.M. AND U.B.C.M. (Clause 2)

MOVED by Ald. Bowers,

THAT the Council authorize the following to attend the forthcoming conference of the Canadian Federation of Mayors and Municipalities to be held June 4 to 7, 1973, in Charlottetown, P.E.I. -

> Mayor Phillips Alderman to be appointed by the Mayor Commissioner Ryan

Regular Council, February 20, 1973 . .

BOARD OF ADMINISTRATION AND OTHER REPORTS (cont'd)

FINANCE MATTERS (cont'd)

Conferences: C.F.M.M. and U.B.C.M. continued:

MOVED by Ald. Bowers,

THAT all members of Council, and Commissioner Ryan, be authorized to attend the forthcoming Conference of the Union of B.C. Municipalities, September 12th to 14th, at Prince George, B.C.

- CARRIED UNANIMOUSLY

Columbus Charities Association: Tag Day (Clause 3)

In considering this clause and a tag day request from the Columbus Charities Association, it was,

MOVED by Ald. Hardwick,
THAT the Council reaffirm its present policy on tag days and therefore, this application be not approved.

- CARRIED

(Aldermen Harcourt, Marzari and Rankin are recorded in the negative)

(It was suggested by Alderman Volrich, and directed by the Mayor, that it be suggested to the organization they be in communication with the Coordinating Council of Lions Clubs with a view to proposing a joint effort through the Lions tag day, since the Lions Clubs' funds raised in this way are used for senior citizens' housing)

PERSONNEL MATTERS February 9, 1973

Salary Adjustment: Four Positions Treasury Branch Finance Department

MOVED by Ald. Hardwick,

THAT this report of the Board of Administration (Personnel matters), be adopted.

- CARRIED UNANIMOUSLY

PROPERTY MATTERS February_16, 1973

MOVED by Ald. Harcourt,

THAT this report of the Board of Administration (Property matters), be adopted.

- CARRIED UNANIMOUSLY

Report of the Standing Committee on B. Civic Development, February 8, 1973

MOVED by Ald. Hardwick,
THAT the report of the Standing Committee on Civic Development, dated February 8, 1973, be adopted.

- LOST

(Aldermen Gibson, Harcourt, Marzari, Massey, Pendakur, Rankin and Volrich and Mayor Phillips, are recorded in the negative)

No further action was taken on the matter at this time.

Regular Council, February 20, 1973 7

The Council recessed at approximately 4:35 p.m. and reconvened at approximately 4:45 p.m., with the same members of the Council.

BOARD OF ADMINISTRATION AND OTHER REPORTS (cont'd)

C. Report of Standing Committee on Social Services, February 8, 1973

In connection with this report of the Standing Committee on Social Services, the Council took action as follows:

Report of the Director of Welfare dated January 8, 1973 (Clause 1)

MOVED by Ald. Rankin,

THAT the recommendations in this clause, as follows, be adopted:

- (xi) Evening and Weekend Emergencies
- (ii) Housing
- (iii) Budgeting and Home Management

- CARRIED UNANIMOUSLY

Single Men's Unit (Clause 2)

MOVED by Ald. Rankin,

THAT item (i) of this clause in respect of building at 517 Hamilton Street be adopted, after changing recommendation (c) therein to read as follows:

"explore the possibility of leasing or buying alternate accommodation such as 306 Abbott Street, or leasing space in the building at West Pender and Homer Streets."

- CARRIED UNANIMOUSLY

MOVED by Ald. Rankin,
THAT items (ii), (iii), and (vii) of this report be adopted and items (iv), (v), and (vi) be received.

- CARRIED UNANIMOUSLY

Alpine Cafeteria (Clause 3)

MOVED by Ald. Rankin,

THAT this clause of the report of the Standing Committee on Social Services, be adopted.

- CARRIED

(Alderman Marzari is recorded in the negative)

Stratford Hotel (Clause 4)

MOVED by Ald. Rankin,

THAT this clause of the report of the Standing Committee on Social Services, be adopted.

- CARRIED

(Alderman Marzari is recorded in the negative)

Employment Placement: Single Men's Unit (Clause 5)
Improvement of Housing Conditions for Low Income
Persons in the Gastown and Adjacent Areas (Clause 6)

MOVED by Ald. Rankin,

THAT Clauses 5 and 6 of this report of the Standing Committee on Social Services, be adopted.

Regular Council, February 20, 1973

BOARD OF ADMINISTRATION AND OTHER REPORTS (cont'd)

Report of Standing Committees of Council on Civic and Community Development February 8, 1973

MOVED by Ald. Hardwick,

THAT this report of the Standing Committees of Council on Civic and Community Development, be adopted.

- CARRIED UNANIMOUSLY

Report of the Standing Committee on Community Development February 8, 1973

MOVED by Ald. Volrich,

THAT Clauses 1 and 2 of this report be adopted and Clauses 4. 5 and 6 be received for information.

- CARRIED UNANIMOUSLY

Britannia Community Services Centre: Expropriations (Clause 3)

MOVED by Ald. Volrich,
THAT this clause of the report of the Standing Committee on
Community Development be referred back to the Standing Committee for further consideration with the Committee being asked to particularly examine the five tenant cases involved.

- CARRIED UNANIMOUSLY

Report of Standing Committee on Environment, February 8, 1973

MOVED by Ald. Pendakur,

THAT this report of the Standing Committee on Environment be adopted.

- CARRIED UNANIMOUSLY

Report of Standing Committee on Finance and Administration, February 8, 1973

Labour Relations as a Function of the Greater Vancouver Regional District (Clause 1)

MOVED by Ald. Rankin,

THAT consideration of this clause of the report of the Standing Committee on Finance and Administration be deferred for one week.

- CARRIED UNANIMOUSLY

MOVED by Ald. Bowers,

THAT, in respect of the report of the Standing Committee on Finance and Administration, Clause 2 be adopted and Clauses 3 to 6 inclusive be received for information.

- CARRIED UNANIMOUSLY

H. Report of Official Traffic Commission, February 5, 1973

MOVED by Ald. Marzari,

THAT the report of the Official Traffic Commission be adopted.

BOARD OF ADMINISTRATION AND OTHER REPORTS (cont'd)

I. Report of Special Committee re Illegal Suites, February 12, 1973

The Special Committee re Illegal Suites - Hardship Cases, submitted the following report dated February 12, 1973:

"The Committee of Officials has considered the following requests under the policy established by Council concerning Illegal Suites - Hardship Cases, and reports as follows:

(a) The following applications recommended for approval by the sub-committee, be approved:

Mrs. Rosemary Campbell (owner), 8347 Cartier Street
Mrs. Frances Sadlowski (owner), 35 West 17th Avenue
Julius & Margaret Hegedus (owners), 3829 West 18th Avenue
Mrs. Ruth Iona Markin (tenant), 6 Bast 14th Avenue
Mrs. Angelo Antonaz (owner), 457 Bast 44th Avenue
Mrs. Jang Bng Young (owner), 1027 Bast 16th Avenue
Mrs. Jang Bng Young (owner), 1027 Bast 16th Avenue
Mrs. Helen Knowler (owner), 4693 West 8th Avenue
Mrs. Rose Waxstein (owner), 829 West 17th Avenue

(b) the following applications be approved for one year from the date of this Resolution:

Miss Laney Abramson (tenant), 456 West 21st Avenue Mr. Jamie McPherson (tenant), 4227 West 14th Avenue Mr. Cedric Mohammed (tenant), 148 Garden Drive Kuldip Singh Dosanjh (tenant), 1383 Bast 64th Avenue Miss Herta Loewen, (tenant), 6185 Prince Albert Street

(c) the following applications be approved for six months from the date of this Resolution:

Mr. and Mrs. Ted Heidebrecht (tenants), 4710 Dumfries Street Mr. Winston F. Sampson (tenant), 708 Bast 61st Avenue Mr. and Mrs. J. Rance (tenants), 3352 Ontario Street Mr. Joseph Mason (tenant), 1303 Bast 26th Avenue Mr. Robert S. Melnick (tenant), 3484 Oxford Street Mohinder Singh Toor (tenant), 5285 Culloden Street Mr. Eric Morrison (tenant), 654 West 12th Avenue

(d) the following application be not approved:

Mrs. Alba Zanichelli (owner), 2992 East 2nd Avenue

(e) in respect to the above-mentioned, the City Building Inspector be instructed to withhold enforcement action and to carry out the policy as adopted by Council on December 17, 1963, and as amended by Council on November 10, 1964."

MOVED by Ald. Hardwick,

THAT the foregoing report of the Special Committee re Illegal
Suites - Hardship Cases, and containing clauses (a) to (e) be
adopted.

BOARD OF ADMINISTRATION AND OTHER REPORTS (cont'd)

J. L.I.P. Program - Report #5

The Board of Administration, under date of February 16, 1973, submitted the following report:

'The City Engineer reports that:

"L.I.P. Project X1197, Beach and Parks Restoration, was approved by the Federal Government on February 9, 1973. This project was discussed at the January 11, 1973 meeting of the Standing Committee on Finance and Administration. At that time, the Committee recommended the submission of this project under the Winter Capital Projects Fund (W.C.P.) in order to recognize a projected reduction in the City's share of the \$357,706 cost from \$175,186 to \$99,214. Consequently, applications for Federal subsidy have been submitted under two different programs; L.I.P. and Winter Capital Projects Fund.

As received from the Federal Government, the L.I.P. contract is for a \$302,365 project; the City's share being \$147,925, the Federal contribution \$154,440. This would increase the expected gross City contribution to all projects to \$459,742, which is in excess of the \$400,000 limit recommended by the Standing Committee on Finance and Administration of January 11, 1973 and approved by Council on January 16, 1973.

Council may -

- a) defer decision perding approval of the project under the W.C.P. This would be in keeping with the recommendations of the Finance Committee approved by Council on January 16, 1973. It is not certain that this project will be approved or not under this latter program. If it is, this would be a more favourable arrangement to the City because the Federal contribution is greater.
- b) accept the project under the L.I.P. program. This would exceed the \$400,000 limit set by the Finance Committee and approved by Council. It would require Council to amend its resolution of January 16, 1973.
- c) reject the project under the L.I.P. program. Enquiries to the Department of Manpower and Immigration indicate that further L.I.P. programs may still be approved by the Federal Government. These, if accepted by Council, would further reduce funds available under the \$400,000 limit.

CONSIDERATION

On behalf of the Board of Parks and Public Recreation, the City Engineer presents the above for Council CONSIDERATION." '

MOVED by Ald. Bowers,

THAT this project under the L.I.P. program be rejected.

- CARRIED UNANIMOUSLY

K. Report of Standing Committee on Finance and Administration, February 15, 1973

MOVED by Ald. Bowers.

THAT this report of the Standing Committee on Finance and Administration be adopted .

COMMITTEE OF THE WHOLE

MOVED by Ald. Gibson,
THAT the Committee of the Whole rise and report.

- CARRIED UNANIMOUSLY

MOVED by Ald. Gibson,
SECONDED by Ald. Rankin,
THAT the report of the Committee of the Whole be adopted.

- CARRIED UNANIMOUSLY

MOTIONS

 Closing and Stopping Up: Portion of Lane South of Haro Street, East of Bidwell Street

MOVED by Ald. Bowers, SECONDED by Ald. Pendakur, THAT WHEREAS,

- 1. The City of Vancouver is the owner of all the streets and and lanes lying within the limits of the City of Vancouver:
- 2. Portion of the lane south of Haro Street, East of Bidwell Street, Block Fifty-Seven (57), District Lot One Hundred and Eighty-Five (185), Plan 92, is required for the construction of a Senior Citizens' Complex;

THEREFORE BE IT RESOLVED that all that portion of lane lying between the northerly production of the westerly limit of Lot 22, Block 57, District Lot 185, Plan 92; and the northerly production of the easterly limit of Lot 25, said Block 57; the same as shown outlined red on plan prepared by A. Burhoe, B.C.L.S., dated December 21, 1972, and marginally numbered LF 6196, a print of which is hereunto annexed; be closed, stopped up, and title taken thereto; and

BE IT FURTHER RESOLVED that the said closed lane be subdivided with adjacent City owned lands.

- CARRIED UNANIMOUSLY

2. Shannon Property: Delay in Construction

The following notice of Motion was submitted at the meeting on February 13, 1973 by Alderman Volrich, seconded this day by Alderman Rankin:

MOVED by Ald. Volrich, SECONDED by Ald. Rankin,

THAT WHEREAS it is the policy of the City of Vancouver that it is in the public interest that the zoning and development of the Shannon property, at 57th Avenue and Granville Street, be reviewed by Council in public hearing before any development takes place;

AND WHEREAS certain legal actions have been commenced before the Courts with reference to the said zoning and development;

THEREFORE BE IT RESOLVED THAT in the interests of all parties concerned, the developer be requested to refrain from further construction work on the property until the matters in issue raised by the lawsuits have been determined by the Courts.

The motion was put and,

MOTIONS (cont'd)

3. Shannon Property: Alteration to Development Permit

The following notice of Motion was submitted at the meeting on February 13, 1973, by Alderman Volrich, seconded this day by Alderman Harcourt.

MOVED by Ald. Volrich, SECONDED by Ald. Harcourt,

THAT WHEREAS in circumstances where it is desired by a developer to alter or amend plans which have previously been approved under a Development Permit, the Director of Planning and Civic Development is given certain discretion to waive the necessity for a new application in situations where he deems the amendment to be of minor nature;

THEREFORE BE IT RESOLVED THAT in the case of the Shannon development, at 57th Avenue and Granville Street, the Director of Planning and Civic Development be directed to bring before Council any and all applications by the developer for amendment or alterations to the development permit.

The motion was put and,

- CARRIED UNANIMOUSLY

NOTICE OF MOTION

Broadway West Area

The following Notice of Motion was submitted by Alderman Harcourt, and recognized by the Chair:

MOVED by Ald. Harcourt,

THAT, with the understanding the merchants, owners and residents in the Broadway West area are studying the long-range parking and other development problems of the area with the appropriate City Departments.

BE IT RESOLVED THAT Council request the Technical Planning Board not to approve further surface parking areas as conditional uses in the residential area adjoining the Broadway frontage from Larch Street to Collingwood Street.

(Notice)

ENQUIRIES AND OTHER MATTERS

Delegation: Broadway West Area
Development Permit No. 60568

MOVED by Ald. Rankin, SECONDED by Ald. Gibson,

THAT representatives of the West Broadway Citizens Committee be permitted to speak to Council at this time regarding development permit application No. 60568 (2696 West Broadway).

- CARRIED

(Alderman Bowers and Alderman Massey are recorded in the negative)

cont'd....

COMMUNICATIONS OR PETITIONS (cont'd)

Broadway West Area Development Permit No. 60568 (cont'd)

Representatives of the West Broadway Citizens Committee appeared in support of communication, dated February 20, 1973, requesting development permit No. 60568 for development at 2696 West Broadway, be revoked.

On February 13, 1973, the Council received a report from the Director of Planning and Civic Development outlining details of this proposed development and the status of the situation. At that time the Council was informed by the Corporation Counsel that Council did not have the power to prevent this development proceeding.

No further action was taken.

The Council recessed at approximately 5:40 p.m. to reconvene 'In Camera' in the Mayor's Office.

The foregoing are Minutes of the Regular Council meeting dated February 20, 1973, adopted on February 27, 1973.

MAYOR .

CITY CLERK

A -.

February 16, 1973

The following is a report of the Board of Administration:-

WORKS & UTILITY MATTERS CITY ENGINEER'S REPORT

BOARD OF ADMINISTRATION .

RECOMMENDATIONS:

1. Closing Portion of Georgia Street, East of Jackson Avenue, South 7 feet of Lot 30, Block 85, D.L. 196

"City Council has agreed to sell certain properties to the Provincial Government in the 'Strathcona' area. Lot 30, Block 85, D.L. 196 is one of these lots. The south 7 feet of this lot was established as highway for the future widening of Georgia Street. This street is to remain at 66 feet in width. The 7 feet so established is now surplus to our highway requirements and should be added to the remainder of the lot prior to any sale.

I RECOMMEND that the south 7 feet of Lot 30, Block 85, D.L. 196 be closed, stopped up and added back to the remainder of the lot."

Your Board RECOMMENDS that the foregoing be approved.

 Closing Portion of Pender Street, West of Hawks Avenue, North 7 feet of Lot 12, Block 76, D.L.'S 181 & 196

"City Council has agreed to sell certain properties to the Provincial Government in the 'Strathcona' area. Lot 12, Block 76, D.L.'s 181 and 196 is one of these lots. The north 7 feet of this lot was established as highway for the future widening of Pender Street. This street is to remain at 66 feet in width. The 7 feet so established is now surplus to our highway requirements and should be added to the remainder of the lot prior to any sale.

I RECOMMEND that the north 7 feet of Lot 12, Block 76, D.L.'s 181 and 196 be closed, stopped up and added back to the remainder of the lot."

Your Board RECOMMENDS that the foregoing be approved.

3. Pavement Maintenance Program - 1973

The City Engineer reports as follows:

"The purpose of this report is twofold:

- a) to obtain confirmation of Council's previous approval of budgeting for pavement maintenance on the basis of the annual condition and defects survey;
- b) to obtain Council approval for street maintenance expenditures to meet the present need shown by this survey.

This report will be accompanied by a report reference explaining our maintenance procedures and the need for this level of maintenance.

PAVEMENT MAINTENANCE PROCEDURES

A variety of procedures are used to maintain the City's streets, and avoid large capital expenditures for reconstruction of this multimillion dollar asset.

Crack Filling

In this operation, cracks in the pavement are sealed to prevent water penetrating below the pavement surface. This is a relatively inexpensive operation (\$90/block) and a valuable method of maintaining the pavement so that it does not require patching.

Patching

Large defects in the pavement may require digging out a section or layer of pavement to effect repairs. Although this is a relatively expensive procedure (\$725 to \$975 per block), it is still substantially cheaper than reconstruction of a pavement.

Overlays and Surface Treatments

As pavements age, they weather and wear. On major streets, a new layer is placed on top of the existing pavement to prolong its life and restore its riding characteristics and appearance. On residential streets, a thinner "surface treatment" serves the same purpose. Again, these procedures are costly, (\$400 to \$1200 per block), but substantially cheaper than reconstruction.

Reconstruction

After many years of service, reconstruction may be the only economic "maintenance" procedure. Reconstruction costs for residential streets would be approximately \$5,000 per block and for major streets may range from \$30,000 to \$40,000 per block. Substantial crack filling, patching, etc., costs are justified to avoid reconstruction.

INFORMATION RETRIEVAL SYSTEM - STREET CONDITION AND DEFECTS

Since 1965, the Department has been operating an information retrieval system which describes the condition of the streets. In our annual survey, each block of street is inspected and rated for condition, and the required maintenance work - crack filling, patching, etc. - is recorded. This information shows clearly whether the streets are improving or deteriorating. Combined with costs of repair, this information permits critical decisions on work priorities to protect the City's \$100-million street inventory. When priorities for various types of work are established, the information system is used for programming and control of the work itself.

In 1966, Council authorized use of this system for setting the budget for maintenance of streets with a permanent pavement surface. This is a very advanced system of budgeting according to need, rather than according to historical expenditures. In the last few years, many organizations across North America have begun work on similar methods.

HISTORY SINCE 1966

During the period 1966 - 1973, the basic factors which determine the pavement maintenance workload have changed significantly. While our street maintenance expenditures have to some extent changed accordingly, they have not kept pace with our requirements, as the following sections will show.

Increase in Inventory of Paved Streets

The number of blocks with a paved surface which the City must maintain has increased from about 3,300 in 1966 to about 5,500 in 1972. This is equivalent to a compound growth rate of between 7% and 8%. Many major streets have been widened, further increasing the pavement area to be maintained.

Inflation

The wage increases granted to City forces and cost increases in materials, trucks, etc., have resulted in an overall inflation rate of between 6% and 7% per year.

Overall Change - Inflation and Inventory

The combined result of these two factors is a requirement for annual increases of 14% to 15% just to maintain our standard of pavement maintenance.

Winter Effect

Weather records show that, both in snowfall and freezing conditions, the winters since 1968-1969 have been significantly worse than was the case in the previous several years.

Severe winters can cause significant damage to our streets system. Cracks are caused by contraction of the pavement; these cracks admit water, and freezing weather subsequently breaks up the pavement. The sequence of repeated severe winter conditions has seriously affected our streets, and this change is reflected in the results obtained from our information retrieval system.

Pavements Maintenance Expenditures

Despite our increasing inventory of paved streets and an increased need for maintenance, our maintenance expenditures for paved streets have not kept pace since 1966. Other requirements for budget funds have resulted in less money being allocated for pavement maintenance than our information retrieval system showed was required. In addition, our maintenance expenditures for unpaved streets have been reduced. In total, our streets maintenance costs, for both paved and unpaved streets, have been reduced significantly since 1966, in terms of current dollars. The report reference will elaborate on these statements.

POSITION IN 1973

As a result of severe winter weather, increasing pavement inventory, and reducing expenditure on a per block basis, our streets will be in poorer condition in 1973 than has been the case for some time. A significant increase in maintenance expenditure is necessary now to avoid major pavement reconstruction costs in the future.

Our proposed 1973 maintenance program is as follows.

- Crack Filling Continue our past policy of doing all crack filling work required 1,550 blocks in 1973.
- <u>Patching</u> Increase the amount of patching from about 375 blocks per year to 600 blocks in 1973.
- $\frac{\text{Overlays}}{\text{of overlays}}$ Continue our present program of about 70 blocks per year of overlays on major streets.
- Surface Treatments Introduce a program of surface treatments on residential streets about 300 blocks in 1973. Details of this proposed program are outlined in the attachment; a new type of surface treatment for residential streets is proposed.
- <u>Sidewalk and Curb Work</u> Continue our present practice of a minimal program in these areas.

The cost of this program is estimated to be \$1,136,000 in 1973, with an additional non-recurring equipment cost of approximately \$74,000. (The additional equipment requirement is described below.) For comparison, our 1972 expenditure was \$802,000 in 1973 dollars; our average 1966-1971 expenditure was \$879,000 in 1973 dollars.

EQUIPMENT REQUIREMENT FOR PROGRAM

To carry out the program proposed will require purchase of two pavement heaters and an additional paving machine, and minor modifications to the existing paving machine. The additional paving machine, which will cost about \$55,000, is required for our normal major street overlay program. Our existing paver can be made suitable for our proposed surface-treatment program with minor modifications costing \$3,250.

The two heaters are required for expansion of our patching program. In the past, we have carried out a "deep" patching process involving cutting out sections of the existing street. While this patching technique will still be necessary in many cases, we propose to replace some future patching work by heating, raking, and rolling localized sections of defective pavement.

SUMMARY OF PROPOSALS

On the basis of measured need, as indicated by our information retrieval system, the Engineering Department is requesting \$1,136,000 for 1973 Pavements Maintenance. This total request consists of \$125,000 required for our proposed surface treatment program for residential streets, and \$1,011,000 for streets maintenance works similar to past programs. This is considerably higher than in previous years, and reflects the need to overcome condition deterioration caused by restricted budgets in the past, and by severe winters. This report is being forwarded to obtain Council's agreement to the level of maintenance required, so that necessary preparation for this program can begin, and equipment can be obtained in time to carry out the program. A non-recurring expenditure of \$73,650 will be required for this equipment, in addition to the \$1,136,000 basic budget.

COMMENTS OF DIRECTOR OF FINANCE

It is clear to me that Council cannot give this subject adequate attention and consideration at budget time and, therefore, in my opinion should consider it now and arrive at approval or disapproval in principle of the basic streets maintenance program. This will assist in the budget review process.

It is equally my opinion that Council should <u>not</u> approve the total requested funds in advance of budget because it reduces Council's flexibility in establishing the 1973 Revenue Budget, flexibility that may be critical if additional assistance is not forthcoming from the Provincial Government budget.

If Council approves funds for the new residential street maintenance concept, then the City Engineer does need to order the additional paving machine immediately if he is to do any of the work in 1973. Delivers times on the other additional equipment also justify approval in advance of budget. Given Council approval of the report, the funds should be provided from the 1973 Supplementary Capital Budget.

The Streets Maintenance Budgets were theoretically based on need but in recent years were actually based on historical budgetting techniques with some provision for 'one-time' problems such as a bad winter. If we jump to budgetting purely on the basis of demonstrated need in 1973, the increased cost in 1973 over 1972 creates a 'shock' to the budget. Some portion of this 'shock' should be absorbed by the Supplementary Capital Budget as should future 'shocks' caused, for example, by a very bad winter. It might also be necessary to repeat this next year, in order to 'smooth' the historical effect on the Revenue Budget. All of this presupposes Council approval of the Engineering Department's concept. The distribution between Revenue Budget and Supplementary Capital Budget would be decided by Council when considering the 1973 Revenue Budget.

RECOMMENDATIONS OF THE CITY ENGINEER

I RECOMMEND that:

- a. Council affirm the principle of developing the Streets Maintenance Budget in accordance with need as measured by the information retrieval system, subject to the necessary funds being available for allocation at the time that the annual budget is set;
- b. Council approve, in advance of budget, a 1973 expenditure of \$125,000 for the proposed residential street surface treatment program;
- c. Council approve purchase of an additional paving machine and two pavement heaters, and modifications to our existing paving machine, at an estimated total cost of \$73,650 to be provided from the Supplementary Capital Budget;
- d. Council recognize the requirement for a budget of \$1,011,000 for an increased pavement maintenance program of a type similar to that carried out in the past, and affirm that a very high priority should be given to the Engineering Department's Pavement Maintenance Budget requests during budget review."

Your Board RECOMMENDS the foregoing recommendation of the City Engineer be adopted.

Board of Administration, February 16, 1973 (SOCIAL - 1

SOCIAL SERVICE AND HEALTH MATTERS

RECOMMENDATION:

 Telephone Installations - 1655 Robson Street and Grant and Commercial Streets

The Director of Permits and Licences reports as follows:

"Further to the organization of the City Social Services into five decentralized service areas in the City, Council adopted, on August 29, 1972, a recommendation of the Board of Administration to rent approximately 5,000 square feet of space at 1655 Robson Street as a sub-unit to the Central Services District and on October 17, 1972, a recommendation to rent approximately 21,000 square feet of space in a building under construction at Grant and Commercial Streets as a North Service Centre.

The Electrical Division has submitted alternative proposals, prepared by the B.C. Telephone Company, to provide telephone services to both locations.

Following discussions with the Departments concerned and the Administrative Analyst, the costs to provide the installation of suitable equipment and monthly rentals have been established as follows:

	Installation	Monthly Rental	
Robson Street AKD 741 Switchboard 17 stations 6 trunks	\$1,010.00	\$ 361.00	
Grant & Commercial Streets	\$3,850.00	\$ 1,237.00	
G.T.X. 400 Switchboard 80 stations 30 trunks	\$4,860.00	\$ 1,598.00	

We must order the equipment immediately because of a 3 month minimum delivery time.

It is therefore necessary that the budget items for the installation be approved in advance of the normal budget. Estimated costs have been included in the 1973 Budget Submissions.

It is RECOMMENDED that:

Prior approval be given to the expenditure of \$1,010.00 at Robson Street and \$3,850.00 at Grant and Commercial Streets for installation of telephone equipment."

Your Board RECOMMENDS that the Recommendation of the Director of Permits and Licenses be approved.

Board of Administration, February 16, 1973

BUILDING AND PLANNING MATTERS

RECOMMENDATIONS

1. Alterations to the Vancouver Art Gallery

The Director of Permits and Licenses reports as follows:

"In the 1972 Budget submission, Council approved the Vancouver Art Gallery Grant request for \$70,000.00 to carry out major renovations to the administration office area in the Art Gallery.

On May 9, 1972, Council approved the following motion:

'THAT pursuant to request from the Vancouver Art Gallery Association, the firm of Thompson, Berwick, Pratt and Partners be appointed as Architects for the proposed Art Gallery alterations and instructed to complete working drawings and call for Tenders to the satisfaction of the Assistant Director, Construction and Maintenance Division.'

Tenders have now been received for the alteration work and are listed below:

(a)	Dogwood Construction Ltd.	\$ 62,275.00
(b)	Bengal Construction Ltd.	\$ 64,692.00
(c)	Turnbull & Gale Construction Co. Ltd.	\$ 65,999.00
(d)	Onyx Contractors Ltd.	\$ 68,500.00
(e)	Corvan Construction Ltd.	\$ 69,650.00
(f)	Floris Jonkman Construction Co. Ltd.	\$ 79,700.00
(g)	Kirkwood Construction Ltd.	\$ 81,759.00

All Tenders have been examined and found to be in order, and all provided the appropriate bid bond or certified cheque. The Architects, with our concurrence, recommend that Council accept the lowest tender, that of Dogwood Construction Ltd.

On the basis of the low tender, the estimate for the alteration work is as follows:

Contract Amount	\$ 62,275.00
Architects and Engineers Fees	7,473.00
Allowance for Advertising, Development Permit, & Miscellaneous Items	252.00
TOTAL	\$ 70,000,00

The Comptroller of Accounts advises that the funds in the amount of \$70,000.00 were provided in the 1972 Supplementary Capital Budget for this project.

It is RECOMMENDED that:

- (a) The contract for the alterations be awarded to Dogwood Construction Company in the amount of \$62,275.00, such contract to be to the satisfaction of the Corporation Counsel.
- (b) The City Treasurer be authorized to return the deposits to the unsuccessful bidders."

Your Board RECOMMENDS that the recommendation of the Director of Permits and Licenses be approved.

Board of Administration, February 16, 1973 (BUILDING-2

2. IIPS
Environmental Management Conference
San Diego, February 27 - March 2, 1973
Leave with Pay and Per Diem

The Director of Planning and Civic Development, Deputy City Engineer, Director of Finance and Director of Social Planning report as follows:

"The Ford Foundation, a major funder of the Vancouver Regional Inter-Institutional Simulator Project (IIPS) also provides financial assistance to similar projects in Erie, Pennsylvania; Nashville, Tennessee; Honolulu, Hawaii; San Diego, California and Seattle, Washington. The Ford Foundation is convening a four day meeting of Project Managers from these cities in San Diego, February 27 to March 2, 1973.

The purpose of the meeting is to allow participants from the various projects to exchange information on their progress and problems in the areas of research and management. It is an opportunity to share expierience, co-ordinate effort and learn from each other.

IIPS representatives from the Federal Government, Greater Vancouver Regional District, University of British Columbia and the City of Vancouver are invited by the Ford Foundation to attend and participate in the meeting. The Foundation pays travel and hotel expenses. Per diem rates (5 days, Tuesday through Saturday) for meals and out-of-pocket expenses are available in the City's budget for IIPS.

City representatives on IIPS have designated the Deputy City Engineer and the Director of Social Planning to represent the City at this meeting, if Council approves.

Your officials are currently drafting a report, which will be available to Council shortly, on the current overall status of the IIPS Project.

It is RECOMMENDED that Council approve the four day leave of absence for each of these two City officials to attend the San Diego meeting, with the per diem cost of \$250.00 to be paid from the City's budget provision for IIPS."

Your Board RECOMMENDS that the recommendation of the Director of Planning and Civic Development, Deputy City Engineer, Director of Finance and Director of Social Planning be endorsed.

 Alteration of the Use of the Existing Gasoline Service Station located at 3095 Oak Street

The Director of Planning and Civic Development reports as follows:

"Master Leasing Limited has submitted Development Permit Application No. 60636 to use a portion of this site occupied by a Gasoline Service Station for the sale of automobiles (a maximum of 2 cars only at any one time).

The site is located in a C-2 Commercial District and the Gasoline Service Station location policy adopted by the City Council on October 1, 1968, permits alterations of this Gasoline Service Station at this location.

It is proposed to retain the use of the site as a gasoline service station and to use two exisitng parking stalls at the south west corner of the site for automobile sales. A letter submitted by the applicant states there would be a maximum of two vehicles for sale at any one time.

The Technical Planning Board and the City Planning Commission recommend that this application be refused for the following reasons:

The proposed use is considered to be an unsatisfactory form of development in this C-2 Commercial area and having regard to the existing gasoline service station on this site."

Your Board RECOMMENDS that the recommendation of the Director of Planning and Civic Development be endorsed.

Board of Administration, February 16, 1973 (BUILDING-3)

 Alteration of Existing Gasoline Service Station located 2611 Kingsway

The Director of Planning and Civic Development reports as follows:

"Mr. John Kertesz has submitted Development Permit Application No. 60819 to use a portion of this Gasoline Service Station for the sale of automobiles (a maximum of nine cars).

The site is located in a C-2 Commercial District and the Gasoline Service Station location policy adopted by the City Council on October 1, 1968, permits alterations of this Gasoline Service Station at this location.

It is proposed to retain the existing gasoline service station on this site and to use a portion of this site as a car sales lot (maximum of nine cars).

It is noted that this is a large site (183' x 90') and the easterly open portion of this site abuts a site which is approved for car sales.

The Technical Planning Board and the City Planning Commission recommend that Development Permit No. 60819 be approved in accordance with the submitted application, such plans and information forming a part thereof, thereby permitting the use of a portion of this site for car sales with retention of the existing gasoline service station, subject to the following conditions:

- (a) Prior to the issuance of the Development Permit, revised drawings are to be submitted or the submitted drawings amended to the satisfaction of the Director of Planning and Civic Development clearly indicating the deletion of the proposed sales area at the north west corner of this site and the provision of a car sales area adjacent to the east side of this site only.
- (b) All signs are to comply with the Zoning and Development By-law.
- (c) No banners, flags, bunting or string lighting are to be permitted on this site at any time.
- (d) No lane access permited at any time."

Your Board RECOMMENDS that the recommendations of the Director of Planning and Civic Development be endorsed.

5. Zoning By-law and Development Permit Procedures

The Director of Planning and Civic Development reports as follows:

"BACKGROUND:

The first Zoning Bylaw for the City of Vancouver was enacted in 1928 and remained relatively unchanged until Zoning and Development Bylaw No. 3575 was enacted in 1956. The 1956 Bylaw reflected changed circumstances, such as:

- (a) A civic policy to encourage maximum development
- (b) A much larger and more complicated City than that of 1928
- (c) The establishment of a Planning Department as an arm of City government
- (d) The provision for discretionary authority established in the Vancouver Charter.

Board of Administration, February 16, 1973 (BUILDING-4)

Clause No. 5 continued

The Bylaw contained a number of innovations which have proved successful.

Bylaw No. 3575 has been amended in many ways, but is, in its basic form, unchanged since its original enactment in 1956. In essence, it divides the City into specific zones in a fairly conventional manner and, within each zone, specifies regulations and various categories of use.

The first uses are 'outright' in that, if the regulations are complied with, issue of a development permit is automatic.

The second category involves discretionary authority of the Technical Planning Board and this authority is exercised in the light of the circumstances affecting the particular site covered by the application, its relation to its surroundings and the relationship of the application to civic policies either established or being studied. The Technical Planning Board are required to notify surrounding owners in some cases, and in other cases this requirement is optional.

The third category is where the City Planning Commission are required to be consulted by the Technical Planning Board. The Commission review provides an opportunity for both the applicant and anybody else having views on the matter to be heard in public before the Technical Planning Board makes its decision.

The fourth category involves City Council, who make their decision on advice from the Technical Planning Foard and the ${\bf Vancouver}$ City Planning Commission.

The most significant change to the Zoning Bylaw during the 16 years of its operation was the introduction of a bonus system. This, however, is a technical matter and did not change the broad structure or system of discretionary authority outlined above.

Amendments to the Zoning Bylaw either to the boundaries of the zoning districts or to the text of the Bylaw are handled in the standard conventional way. The Charter requires that Council hold a public hearing and that certain public advertising must take place before the public hearing. In addition to the statutory advertising, the City has always had a policy of informing surrounding owners by a 'courtesy letter'. The area covered by such notification has varied and sometimes has involved saturation of a complete area where the proposal affects the whole area, or sometimes just involves people surrounding an isolated site or small area.

Public Hearings have, until recently, been held in the afternoons in the fairly formal atmosphere of the Council Chamber and in most cases this has usually been the first point of contact between Council and the applicants and other people who are affected.

THE PRESENT POSITION:

Times have changed since 1956. Citizen interest is far greater now than it has been since 1945, citizen organizations are well established and, in many cases, have professional assistance and operate in a very sophisticated way. This suggests a greater degree of public participation and debate before decisions are made, certainly as far as zoning amendments are concerned, and probably as far as at least major developments are concerned.

Board of Administration, February 16, 1973 (BUILDING-5)

Clause No. 5 continued

There are many other reasons which suggest that a complete review of the Zoning & Development Bylaw is desirable and the Director of Planning and Civic Development has had this under consideration for some time.

The review would concern not only the technical sections of the Bylaw but the procedures and other methods by which it is implemented. It would be anticipated that the review would include an investigation of the costs and benefits of various policies and procedures which the Bylaw represents and also the methods by which the views of officials, the Design Panel, the Vancouver City Planning Commission, the public and City Council are obtained on development proposals at various stages in the procedure.

In suggesting a review it would be necessary to bear in mind the confidentiality which has been customary in early stages of rezoning and development permit applications, and which should probably still be maintained when an early release of information could prejudice the financial or other arrangements which are being investigated.

THE PROPOSAL:

Consequently, it is clear that the whole development and zoning process should be examined. The review will involve City Council, the Vancouver City Planning Commission, the Technical Planning Board, the Design Panel and staff, as well as citizen organizations who are interested in the system. The review would be a two-stage undertaking. First would come a review of the philosophies and policies in the Bylaw, and the identification of a general approach to overall changes. The second stage would translate such changes into the Bylaw and/or Vancouver City Charter amendments and would investigate other measures necessary to implement the intentions and streamline the operations.

METHOD:

While there are members of the present staff who can carry out the necessary review, this would alienate other important priorities. It is suggested, therefore, if a consultant can be found who is sufficiently experienced, there would be an advantage in having him act as a 'staff consultant', responsible to the Director of Planning and Civic Development, to do the work.

There would be other advantages: he would be free from any personal commitment to the philosophy or operation of the Bylaw and, therefore, in a better position to be objective. If such a staff consultant cannot be found it would take one staff member full time for a period which would probably exceed 12 months to do the work and he, in turn, would require substantial assistance from other members of staff and sub-consultants if available.

It is suggested that the factors which should be reviewed as the first stage by the Council, Planning Commission, staff and citizen organizations should include, but not be limited to:

(i) How should amendments to the Zoning Bylaw, either to the text or to the zoning areas be made. Should there be requirements for public debate before recommendations are formulated. Should tenants, as well as owners be involved.

Board of Administration, February 16, 1973 (BUILDING-6)

Clause No. 5 continued

- (ii) Should the public hearing system be modified to become less formal and should steps be taken to make public hearings more accessible to people generally such as evening public hearings held in the area affected. Should such changes be optional or mandatory.
- (iii) Should zoning changes be preceded by a community or City-wide development plan review and only considered in the context of such a plan.
- (iv) The discretionary authority should be reviewed:
 - (a) Is it possible and advantageous to reduce the amount of discretionary authority.
 - (b) Is it possible to have discretion exercised by an individual rather than by a group for minor cases within stated policies.
 - (c) To what extent can citizens of surrounding areas be involved in the exercise of discretionary authority in the issue of development permits.
- (v) How is the preservation of existing buildings to be handled. Is there some way through the Zoning and Development procedures that the best of the existing development can be retained.
- (vi) Is it possible to produce a bonus system for quality. In the past, this has not proved possible as essentially a bonus needs to be something which can be measured rather than the evaluation of some quality which will then be given a quantitive bonus.
- (vii) How can the matter of aesthetic control be improved.

RECOMMENDATION

It is recommended that:

- (a) Council consider this proposal and, if they believe it has merit, consult with the Vancouver City Planning Commission, the Civic Design Panel, the Departments of Planning and Civic Development and Permits and Licenses, Social Planning and the Corporation Counsel. Council would invite a response from citizens' organizations and would establish a general philosophy and policy as a background for further investigation.
- (b) the Director of Planning and Civic Development report further on either consultant or staff requirements for carrying out the proposals.
- (c) the appointment of a consultant or the identification of staff be completed before the debate suggested in Recommendation '(a)' commences, to allow such individual or individuals to be fully involved throughout the entire process."

Your Board RECOMMENDS that the foregoing recommendations of the Director of Planning and Civic Development be adopted.

Board of Administration, February 16, 1973 (BUILDING-7)

6. Carpet Replacement Program at the Queen Elizabeth Theatre

The Director of Permits and Licenses reports as follows:

"In the submissions for the 1972 Budget, the Auditorium Board requested \$22,000.00 for carpet replacement on the main and lower lobbies in the Queen Elizabeth Theatre. The Budget Committee reduced the amount to \$12,000.00 and directed that the program should be spread over two years.

Unfortunately, it was not possible to apportion this work as had been anticipated. The tenders for the carpet had been received and the cost for the necessary yardage will be approximately \$21,000.00. This carpet must all be of the same dye-lot and must, therefore, be ordered at one time. An additional \$4,000.00 is required for underlayment and installation.

We have requested the Auditorium Board to include an amount of \$25,000.00 in their 1972 Budget, made up of \$12,000.00 carried over from 1972 and an additional \$13,000.00 attributable to their 1973 Budget.

Because of the poor condition of the carpet in the lobbies under question, and because we already have tenders for the new carpet, it is advisable that the carpet be ordered and the installation be carried out as soon as possible. To initiate the work, it is necessary that the Budget item be approved in advance of the normal budget.

It is RECOMMENDED that:

Prior approval be given to an item of \$25,000.00 in the 1973 Budget for carpet replacement at the Queen Elizabeth Theatre. "

Your Board RECOMMENDS that the recommendation of the Director of Permits and Licenses be approved.

A-7

Board of Administration, February 16, 1973 (FINANCE - 1)

FINANCE MATTERS

RECOMMENDATIONS

1. <u>Investment Matters - (Various Funds) - December, 1972</u>

- (a) Security Transactions during the month of December, 1972.
- (b) Summary of Securities held by the General and Capital Accounts only as at December 31, 1972.

(a) GENERAL AND CAPITAL ACCOUNT TRANSACTIONS

		Maturity	Maturity	Cost	Term	Annua i
Date	Type of Security	Date	Value	Cost	Days	Yield %
	Chartered Banks Deposit	Receipts				
Dec.15	Bank of Montreal	Jan.29/73	402,416.44	\$400,000.00	45	4.90
15	Mercantile Bank of Can.	Feb.28/73	3,726,043.00	3,686,202.00	75	5.26
15	Bank of B.C.	Jan.29/73	798,088.00	793,072.00	45	5.13
15	Royal Bank of Canada	Feb.15/73	1,008,629.04	1,000,000.00	62	5 .0 8
19	Mercantile Bank of Can.	Dec.29/72	1,000,000.00	998,590.00	10	5.15
21	Mercantile Bank of Can.	Feb. 28/73	294,292.00	291,422.00	69	5.21
27	Bank of Montreal	Dec. 29/72	2,300,378.08	2,300,000.00	2	3.00
29	Mercantile Bank of Can.	Mar.30/73	1,965,081.88	1,939,836.37	91	5.22
29	Bank of Montreal	Mar.30/73	2,531,943.49	2,500,000.00	91	5.125
29	Bank of Nova Scotia	Mar.16/73	808,573.37	800,000.00	77	5.08

\$14,835,445.30 \$14,709,122.37

Transfer of B.C. Hydro & Power Authority 7% Parity
Bonds due September 1, 1975 from Debt Charges Equalization
Fund to General and Capital Account to Meet Portfolio Requirements

		Maturity	Maturity			Term	Annua 1
Date	Type of Security	Date	Value	Price	Cost	Yrs/Mos	Yield %
	Debentures Transferre	ed .					
Dec. 29	B.C. Hydro & Power						
	Authority 7% Parity Bonds	Sept. 1/75	\$70,000.00	\$101.70	\$71,190.	00 2/8	6.30

Debt Charges Equalization Fund Transactions

		Maturity	Maturity			Term	Annua i
Date	Type of Security	Date	Value	Price	Cost	Yrs/Mos	Yield %
	Debentures Purchased						
Dec. 18	City of Van. 5½%	Nov. 15/75	\$2,000.00	\$93.85	\$ <u>1,877.0</u>	0 2/11	7.90

Sinking Fund Transactions

Date	Type of Security	Maturity Date	Maturity Value	Cost	Term Days	Annual Yield %
	Chartered Bank Depo					
Dec. 1	Toronto Dominion Ba	nk Apr.16/73	\$1,019,822.47	\$1,000,000.00	136	5.32

Cemetery Perpetual Maintenance Fund Transactions

Date	Type of Security Debentures Purchased	Maturity Date	Maturity Value	Price	Cost	Term / Yrs/Mos	Annual Yield %
Dec. 11 18	City of Van. 5 3/4% City of Van. 5%	Oct.15/77 May 1/78	\$2,000.00 1,000.00	\$93.00 87.50	\$1,860.00 875.00	•	7.50 7.90
			\$3,000.00		\$2,735.00		

Board of Administration, February 16, 1973 (FINANCE - 2)

CLAUSE NO. 1 (continued)

(b) SUMMARY OF SECURITIES HELD AS AT DECEMBER 31, 1972

General and Capital Accounts Only

Type of Security Par or	r Maturity Value	Cost or Book Value
Short Term Chartered Banks Deposit Receipts & Government Notes	\$26,582,368.55	\$26,110,532.37
Medium Term B.C. Hydro ε Power Authority 7% Parity Bonds due Sept.1/75	\$ 398,000.00	\$ 401,525.59
B.C. Hydro ε Power Authority 6% Parity Bonds due Aug. 15/77	840,000.00	840,000.00
	\$ 1,238,000.00	\$ 1,241,525.59

Your Board RECOMMENDS that the foregoing report of the Director of Finance on Investment Matters (Various Funds) for December, 1972 be adopted.

CONSIDERATIONS

2. U.B.C.M. and C.F.M.M. Conferences

The City Clerk reports as follows:

"The Canadian Federation of Mayors and Municipalities Annual Conference will be held June 4 to 7, 1973 in Charlottetown, P.E.I. and it has been the custom in the past for the Mayor to appoint delegates. The number of delegates have varied over the years, but seven accredited voting delegates are permitted from Vancouver. It has been customary for a member of the Board of Administration to attend these meetings.

The Union of British Columbia Municipalities Conference will be held September 12 to 14, 1973 at Prince George, B.C. and the policy of Council in previous years has been to permit all members of Council to attend, as well as a member of the Board of Administration. It should be noted that all members of Vancouver City Council are eligible to vote during this Conference.

Council should determine the number of delegates who will attend these Conferences this year, and either appoint the delegates to attend or refer the matter of appointment to the Mayor so that arrangements can be made for hotel reservations, etc."

Your Board submits the foregoing report of the City Clerk for the CONSIDERATION of Council.

Board of Administration, February 16, 1973 (FINANCE - 3)

3. Columbus Charities Assosication - Tag Day

The City Clerk reports as follows:

"A letter has been received from the Columbus Charities Assoc. requesting that Council permit the organization Tag Days on March 14th, 15th and 16th, 1973. It is stated that the Association is a non-profit organization, the purpose of which is to provide good quality low-cost housing for senior citizens.

The organization did submit a request in 1971, however, it was advised by the City Clerk that Council had a policy of only permitting Tag Day privileges to the following: The Vancouver Poppy Fund Committee; The Kinsmen Club of Vancouver; the Co-ordinating Council of Lions Clubs. It was further advised that there are no objections to tagging on private property such as shopping centres, etc. Council is reminded that, although the foregoing policy is still in effect, Council did vary it recently, when it granted Tag Day privileges to the Vietnam Action Committee.

It is for the foregoing reason that this is brought forward for Council's direction."

Your Board submits the foregoing report of the City Clerk for the CONSIDERATION of Council.

(Copy of the letter is circulated for the information of Council.

BOARD OF ADMINISTRATION

PERSONNEL MATTERS

REGULAR REPORT

FEBRUARY 9, 1973

RECOMMENDATION

В.

Salary Adjustment - Four Positions: - (2) Cashier II's; (1) Cashier III; (1) Clerk III - Treasury Branch, Revenue & Treasury Division, Finance Department

The Director of Personnel Services reports as follows:

"In accordance with Personnel Regulation 195-1(g) providing for periodic salary and classification reviews, the above-mentioned positions in the Department of Finance were reviewed in April 1971. At that time, the recommendations put forth for salary adjustments were rejected by the Union and the matter was subsequently referred to the Joint Committee on February 24, 1972. Ensuing discussions at that level have led to an agreement upon which I report as follows:

- Two Positions Cashier II (J. Anderson, L. Lockhart) These positions were last reviewed in 1963 and 1971. this time, duties and responsibilities have remained relatively unchanged. However, I have reviewed prevailing community rates for positions of similar content, complexity and responsibility, and find that those rates are considerably lower than that rate paid to the Cashier II's. Therefore, I recommend that the rate for Cashier II's be reduced three pay grades from Pay Grade 18 (\$685-822) to Pay Grade 15 (\$605-720), a rate which is more consistent with that paid in the community.
- One Position Cashier III (J. S. Chadwick) The duties and responsibilities of this position are substantially similar to those performed when the position was last reviewed in 1968 and 1971. The present rate for Cashier III, Pay Grade 21 (\$788-943), was based upon the Cashier II rate with a three pay grade differential for supervisory and other additional responsibilities. Considering the external salary survey data obtained, the rates paid to similar internal positions, and the preference to maintain ${\bf a}$ three pay grade differential, I recommend that the rate be adjusted downwards to Pay Grade 18 (\$685-822).
- C. Two Positions - Clerk III (J. McKnight, One Vacant) These positions have received on a regular basis additional compensation currently amounting to \$18.00 per month under Personnel Regulation $160-5 \, (m)$ for performing relief cashiering functions which up until now were recognized at a higher level of responsibility. I recommend that this practice now be discontinued, and the Personnel Regulation revised accordingly, excepting the case of the present incumbent who will continue to receive the additional compensation provided by the aforementioned regulation as long as he continues to occupy his present position and continues to perform the relief cashiering function.

RE ADMINISTRATION -

Normally, when a salary reduction is approved by Council, Personnel Regulation 195-3(b)(2) applies. That is, the current incumbents would continue to receive their present rates but would receive only one-third (1/3) of any overall increases in salaries or wages granted employees until such time as the established rate for their positions is reached. I recommend that this section of the Regulation be waived with respect to all the incumbents covered by this report. The effect of this will be that they will continue to receive their present rates and enjoy the full benefit of negotiated increases so long as they occupy their present positions. When the positions are vacated, new incumbents will be hired at the recommended lower rates.

Board of Administration, February 9, 1973 (PERSONNEL - 2)

CLAUSE NO. 1 (continued)

NOTE: RE ADMINISTRATION (cont'd.)

This recommendation is being made without prejudice. It will apply only to the subject report and is not intended to set a precedent for the administration of any future downward reclassifications or salary adjustments.

The estimated recurring annual saving of this proposal, determined by the decrease in the final steps in the pay ranges at 1973 rates and including fringe benefits at 10%, will be \$4,500. However, these savings will not be realized as long as the incumbents occupy their present positions.

This report has been discussed with the Business Manager, Municipal and Regional Employees' Union, who concurs herein."

Summary of Recommendations

Incumbent	Present Classification	Proposed Classification	Effecti v e Date
J. Anderson L. Lockhart	Cashier II Pay Grade 18 (\$685-822)	Cashier II Pay Grade 15 (\$605-720)	When adopted
J. Chadwick	Cashier III Pay Grade 21* (\$860-943)	Cashier III Pay Grade 18* (\$752-822)	When adopted
J. McKnight One Vacant	Clerk III Pay Grade 17 (\$659-788) Plus an additional amount equivalent to one half of the differential between the maximum rates of Clerk III and Cashier II	Clerk III Pay Grade 17 (\$659-788)	When adopted

^{*} Effective range under Personnel Regulation 160-1(a)(2)

RECOMMENDED: - That:

- (a) The above recommendations of the Director of Personnel Services with respect to salaries be approved;
- (b) The present incumbents be exempted from the provisions of Personnel Regulation 195-3(b)(2);
- (c) Clause 5(m) be deleted from Personnel Regulation 160.

BOARD OF ADMINISTRATION, February 16, 1973.....(PROPERTIES - 1)

RECOMMENDATION

1. RENTAL REVIEW - South Foot of Granville Street

The Supervisor of Property and Insurance reports as follows:-

"City-owned Lot 32, Block 1, D.L. 314, zoned C-2 - Commercial, comprises approximately 25,000 square feet. It is reserved from sale pending an assessment of the effects of the new approaches to the Hudson Street Bridge. The lot was created in 1967 by the consolidation of a City lot, Granville Street End and a lot acquired by exchange from the Fraser Arms Hotel Ltd.

On January 1, 1968 it was leased for 10 years to the Fraser Arms Hotel for parking purposes at a rental of \$2,580.00 per annum plus taxes, subject to the rent being reviewed on January 1, 1973.

The lease obligated the lessee to pave and drain the site and granted the lessee first right to purchase.

Negotiations with the lessee regarding the rental have resulted in their agreement to pay a rent of \$7,220.00 per annum plus taxes as if levied as of January 1, 1973.

The Supervisor of Property & Insurance is of the opinion that this rental represents market rental value.

RECOMMENDED that for the period January 1, 1973 to December 31, 1977, that the rent for the above property be set at \$7,220.00 per annum plus taxes as if levied."

Your Board

RECOMMENDS that that foregoing Recommendation of the Supervisor of Property and Insurance be adopted.

2. BRITANNIA COMMUNITY SERVICES CENTRE
1104 McLean Drive

The Supervisor of Property and Insurance reports as follows:-

"1104 McLean Drive, legally described as Lot 13 exc. the S 29' & Lot 14, Block 40, D.L. 264A, is required for the Britannia Community Services Centre. This project is to be developed as an Urban Renewal Scheme under Section 24 of the National Housing Act.

This property is a 1 3/4 storey frame house, with a main floor area of 1,005 sq.ft., with attached carport and sundeck, full concrete basement, erected in 1909 on a corner site 37' x 93', zoned RM-3. This dwelling contains 10 rooms, 9 plumbing fixtures, has a patent shingle roof, shake and stucco exterior, concrete foundation and is heated by a gas-fired hot air furnace. There is a self-contained suite in the basement and the house is in above average condition for age and type.

Following negotiations, the owners have agreed to sell for the sum of \$26,000.00, subject to the following:-

- 1. An advance payment of \$1,000.00 upon delivery of a registrable Deed in favour of the City.
- 2. The balance of \$25,000.00 to be paid on April 26th, 1973, which will be the date of sale.
- 3. Rent-free possession until May 31st, 1973.

BOARD OF ADMINISTRATION, February 16, 1973.....(PROPERTIES - 2)

Clause 2 Continued...

This price represents a fair and reasonable value for this property and has been approved by Central Mortgage & Housing Corporation. It is proposed that this dwelling will be demolished when vacant.

RECOMMENDED that the Supervisor of Property and Insurance be authorized to acquire this property for the sum of \$26,000.00 on the foregoing basis, chargeable to Code #5830/427."

Your Board

RECOMMENDS the foregoing recommendation of the Supervisor of Property and Insurance be adopted.

3. ACQUISITION FOR BRITANNIA COMMUNITY SERVICES CENTRE SITE - 1521 and 1523 Parker Street

The Supervisor of Property and Insurance reports as follows:-

"1521-1523 Parker St.legally described as Lot 21, Block 24, D.L. 264A, is required for the Britannia Community Services Centre. This project is to be developed as an Urban Renewal Scheme under Section 24 of the National Housing Act.

These premises comprise a two storey frame dwelling with a main floor area of approximately 900 sq. ft., erected in 1911 on a site 33' x 122', zoned RM-3. This dwelling contains one 5 room self-contained unit on the main floor with 4 plumbing fixtures, and a 3 room self-contained unit on the second floor with 4 plumbing fixtures, has a patent shingle roof, stucco exterior, full concrete basement and is heated by an oil-fired hot air furnace. This dwelling is in good condition for age and type.

Following negotiations, the owner has agreed to sell for the sum of \$25,000.00 as of February 28th, 1973. This price represents a fair and reasonable value for the property and has been approved by Central Mortgage and Housing Corporation. These premises are occupied by tenants. The tenant on the second floor is moving this month and the tenant on the main floor will move when the schools close for the summer. It is proposed to demolish the dwelling when vacant.

RECOMMENDED that the Supervisor of Property and Insurance be authorized to acquire this property for the sum of \$25,000.00 on the foregoing basis, chargeable to Code #5830/427."

Your Board

RECOMMENDS that the foregoing recommendation of the Supervisor of Property and Insurance be adopted.

ACQUISITION FOR BRITANNIA COMMUNITY
SERVICES CENTRE SITE - 1639 Parker Street

The Supervisor of Property and Insurance reports as follows:-

"1639 Parker Street, legally described as Lot 18, Block 23, D.L. 264A, is required for the Britannia Community Services Centre. This project is to be developed as an Urban Renewal Scheme under Section 24 of the National Housing Act.

BOARD OF ADMINISTRATION, February 16, 1973.....(PROPERTIES - 3)

Clause 4 Continued....

These premises comprise a one storey frame dwelling with a main floor area of approximately 816 sq. ft., erected in 1907 on a site 33' x 122', zoned RM-3. This dwelling contains 6 rooms, 5 plumbing fixtures, patent roof, stucco exterior, full concrete basement and is heated by a gas-fired hot air furnace. This dwelling is in above average condition for age and type.

Following negotiations, the owner has agreed to sell for the sum of \$22,500.00. The date of sale to be February 26th, 1973.

This price represents a fair and reasonable value for the property and has been approved by Central Mortgage & Housing Corporation. It is proposed to demolish the dwelling when vacant.

RECOMMENDED that the Supervisor of Property & Insurance be authorized to acquire this property for the sum of \$22,500.00 on the foregoing basis, chargeable to Code #5830/427."

Your Board

RECOMMENDS that the foregoing recommendation of the Supervisor of Property and Insurance be adopted.

5. LEASE RENEWAL - Commercial Drive Street-End, North of Powell Street

The Supervisor of Property and Insurance reports as follows:-

"Commercial Drive Street-End, North of Powell Street, has been leased to McLennan, McFeely, & Prior Ltd. for successive five-year periods since 1941, on a three-month cancellation basis. The street-end is open to the public for access to water lots, is paved and maintained by the lessee, and is used for access and loading purposes only, in conjunction with their operations adjoining the street-end.

The current lease expired on December 31st, 1972, and the new owners, Acklands Leasehold Properties Limited, have applied for, and received, consent of the City Engineer to a ten-year lease renewal commencing January 1st, 1973 subject to the conditions and reservations as contained in a lease dated February 16, 1948. By letter dated January 26, 1973, Acklands Leasehold Properties Limited have agreed to a rental increase from \$142.00 per annum plus taxes to \$1,440.00 per annum plus taxes, with a review of the rental rates five years from the commencement date.

RECOMMENDATION: that the current lease be renewed for a ten-year period, commencing January 1st, 1973, subject to the terms as contained in a lease dated, February 16, 1948, with the inclusion of a five-year rental review clause, at a rental of \$1,440.00 per annum, plus all taxes as if levied. Lease to be in the name of Acklands Leasehold Properties Limited."

Your Board

RFCOMMENDS that the foregoing Recommendation of the Supervisor of Property and Insurance be adopted.

BOARD OF ADMINISTRATION, February 16, 1973.....(PROPERTIES - 4)

6. SALE & RESUBDIVISION - City-owned S/S 2700 Block Ward Street, Between Earles and Duchess Streets

The Supervisor of Property & Insurance reports as follows:-

" Lots 8 & 9, Sub. B, Blocks 1 to 4, D. L. 37, situated on the south side of Ward Street between Earles and Duchess Streets were acquired by the City through tax sale. The lots are 33 ft. by 102 ft. each, zoned RS-1, One Family Dwelling District.

The lots have been reserved from sale due to a Greater Vancouver Sewerage and Drainage District sewer easement which is located over Lot 9. This easement is 20 ft. in width and contains a 72-inch storm drain and an 18-inch sanitary sewer. Because any repairs to the 18-inch sewer would necessitate excavating from the surface, building over the easement area could not be permitted and use of the easement area is restricted to gardening and landscaping.

A recent inspection revealed that the old dwelling on abutting privately-owned Lot 10 had been demolished and a further check showed that a building permit for a new dwelling on this existing 33 ft. site had been issued. Since construction has not commenced, the owner was contacted as to his interest in purchasing a portion of the adjoining City lot, including a part occupied by the aforementioned easement. As a result of the discussion and after due consideration, the owner of Lot 10 has submitted an offer to purchase the east 15 ft. of City-owned Lot 9 for the sum of \$1,000.00 cash, inclusive of current taxes and registration fees. This sale would be subject to the following conditions:-

- (a) The E. 15 ft. of Lot 9 being consolidated with Lot 10 to form one parcel.
- (b) The existing Greater Vancouver Sewerage and Drainage District sewer easement.
- (c) A bulkhead agreement
- (d) The applicant to pay the administrative fee of \$50.00.

The offer for the City land is considered fair and reasonable since the location and shape of the above-mentioned sewer easement severely restricts use of the additional 15 ft. strip.

It is intended to consolidate the balance of Lot 9 with City-owned Lot 8 to form a 51 ft. parcel, which can eventually be released for sale. This proposed sale and re-subdivision has been endorsed by the Director of Planning.

Attached is a map showing the proposed subdivision.

It is RECOMMENDED that the E. 15 ft. of City-owned Lot 9, Sub. B., Blocks 1 to 4, D. L. 37 be sold to the owner of adjoining Lot 10 on the foregoing basis."

Your Board

 $\ensuremath{\mathsf{RFCOMMENDS}}$ that the foregoing Recommendation of the Supervisor of Property and Insurance be adopted.

(Map Attached for Information)

REPORT TO COUNCIL

STANDING COMMITTEE OF COUNCIL ON CIVIC DEVELOPMENT

February 8, 1973

A meeting of the Standing Committee of Council on Civic Development was held in #1 Committee Room, City Hall, on Thursday, February 8, 1973 at approximately 8:35 a.m.

PRESENT:

Alderman Hardwick (Chairman)

Aldermen Bowers, Massey and Pendakur

CLERK:

M. James

Adoption of Minutes

The Minutes of the meeting of February 1, 1973, were adopted.

The following recommendations of the Committee are submitted to Council.

RECOMMENDATIONS

1. Vancouver Centre: 650 West Georgia Street

The Council had referred to this Committee for consideration and report back, a report of the Board of Administration dated December 14, 1972, re the proposal for the redevelopment of the site occupied by the present Birks Building, Strand Theatre, etc., including the City lane. At the last meeting of the Committee on February 1, 1973, the Committee heard from the applicant, Save our Birks group and the representative of the Civic Design Panel. At that meeting the Committee noted that the Director of Planning and Civic Development had recommended the consideration of three specific points — the overall density, the maintenance of an average floor space ratio during construction, and development under City streets.

The Committee discussed the whole matter under five general headings:

- (a) maintenance of average floor space ratio during construction
- (b) development under City streets
- (c) the overall density of the project
- (d) pedestrian continuity and retail continuity on downtown streets
- (e) the retention of the Birks Building

The Committee considered the matter of the maintenance of average floor space ratio during the construction period and agreed that it was not a problem if bond or other incentive were demanded of the applicant. The Committee's resolution on this item is quoted at the end of this report.

The matter of development under City streets was given discussion and it was noted that in terms of pedestrian traffic, there were periods of time during the year when Granville and Georgia Street intersection did not have enough capacity for the pedestrians using that intersection. Reference was made to other underground developments, i.e. Place Ville Marie in Montreal and a development presently under construction in Toronto.

cont'd....

. 2

Clause #1 continued

It was noted that there are approximately 30,000 square feet of underground retail space in Vancouver Centre as proposed by the plans submitted by the applicant. The Committee was asked by a member if it is interested in creating in the City of Vancouver an underground precinct. The Committee discussed the matter and determined to recommend that the underground connections be not allowed. The Committee's resolution on the matter is quoted at the end of this report.

The Committee noted the overall density of the project and discussed many aspects of floor space ratio and its relation to control of population and building bulk. It noted also that the present by-law provided for a floor space ratio of 12.0 on the site presently contemplated and that the proposal asked for a floor space ratio of 9.0 including all bonuses for amenities and open space and Granville Street retail treatment. Comment was made on the method of the consolidation of the site and the 'borrowing' of floor space ratio from the parking garage on Seymour Street, and the closed portion of the City lane. It was noted that public open space and landscaping needs of today's citizens are at present not met by our zoning and development by-law. The Committee agreed to a suggestion that a relatively low density, with bonus for public amenity, would be appropriate in the downtown area.

The Committee discussed the need for the maintenance of pedestrian, retail continuity on City streets in the downtown area and referred to previous Councils' actions re the Parkade built by the Hudson's Bay Company on Seymour Street providing retail space and the actions taken in connection with Eaton's store on Block 42 and discussions that had occurred between the City Council and the developer on Block 52 re the retail space on Granville Street. Comment was made on the form of the building which provided small triangular plazas on this site and broke the pedestrian retail continuity on Granville Street and on Georgia and Seymour Streets. The Committee concurred on the thought that the Technical Planning Board should be insistent on the continuity of retailing in the central business district and comment on associated street furniture.

One of the considerations the Committee gave considerable time to was the matter of the retention for historic and aesthetic reasons of the present Birks Building. The Committee was advised that members had had a tour of the building and had been given evidence of the present condition of the building. The various members of the Committee present advised of their specific feelings on the matter and the Building Inspector reported on what his concerns were in connection with the earthquake loading requirements and how they would have to be met.

After discussing these general areas the $\mbox{\it Committee}$ RECOMMENDS

- I. THAT Council advise the Technical Planning Board it does not consider the maintenance of an average floor space ratio during the construction period a problem and recommends that a performance bond be required of the developer to ensure the construction of the complete building project in a reasonable time.
- II. THAT the underground connections between Vancouver Centre and Block 52 and the Hudson's Bay Company be not allowed.

(Alderman Bowers is recorded as voting in the negative, as requested)

Standing Committee on Civic Development February 8, 1973

Clause #1 continued

- III. THAT the project be approved in principle, subject to the reservations in the previous recommendations and subject to the condition that the roof of the part of the development on the corner of Granville and Georgia Streets become public open space and maintained permanently by the developer.
 - IV. THAT the Technical Planning Board report back to this Committee before final approval is given.
 - V. THAT the density is acceptable.

The meeting adjourned at approximately 10:30 a.m.

REPORT TO COUNCIL

STANDING COMMITTEE OF COUNCIL ON SOCIAL SERVICES

February 8, 1973

A meeting of the Standing Committee of Council on Social Services was held in the #1 Committee Room, third Floor, City Hall, on Thursday, February 8, 1973, at approximately 1:30 p.m.

PRESENT:

Alderman Rankin (Chairman)

Aldermen Hardwick, Linnell and Marzari

ALSO PRESENT:

Mr. J. Denofreo, Representative of the Provincial Department of Rehabilitation

and Social Improvement

CLERK:

D. Bennett

Adoption of Minutes

The Minutes of the meeting held January 25, 1973, were adopted.

The following recommendations of the Committee are submitted to Council.

RECOMMENDATIONS

 Report of the Director of Welfare dated January 8, 1973

At the request of the Chairman, the Director of Welfare and Rehabilitation submitted a report dated January 8, 1973, copy of which is appended. This report outlined information under the following headings:

- I Legislative Authority for the Department
- II Cost Sharing Arrangements
- III Objectives of the Department
 - IV Departmental Reorganization
 - V New Directions

Questions were directed to the Director of Welfare on Items I to IV inclusive, and the Committee considered Section V which dealt with the following topics:

- (i) New Social Allowance Rates
- (ii) Housing
- (iii) Budgeting and Home Management
 - (iv) Meals and Lodging Program
 - (v) Pacific Hostel & Bridge Y
 - (vi) Travelling Youth
- (vii) Decentralization and Community Needs
- (viii) Services to the Aged and Handicapped
 - (ix) Guaranteed Income
 - (x) Information on Departmental Services
 - (xi) Evening and Weekend Emergencies

After consideration of this report, the Committee took action on the following items in Section V:

(xi) Evening and Weekend Emergencies

The Director of Welfare stressed the need for an evening and weekend emergency service for recipients of social assistance and advised that such a service would not require additional staff, however it would require extra pay for exisitng staff who would periodically be assigned to this emergency duty.

Clause No. 1 continued

Mr. Boyd advised that it would only be necessary for any one staff member to be on duty about once a month as he had approximately 40 people who are qualified to render such a service.

RECOMMENDED that we approve in principle the establishment of an evening and weekend emergency service and that the Director of Welfare and Rehabilitation report directly to Council on the staffing and costing of such a service.

(ii) Housing

Mr. Boyd advised the Department spend a great deal annually on generally inadequate and over priced housing. He suggested that the Department retain as soon as possible two or three housing aides, preferably welfare recipients, to assist in finding suitable housing.

RECOMMENDED that we approve in principle, the creation of a permanent position of a housing aide and that the Director of Welfare and Rehabilitation explore the possibility of obtaining supplementary help from the Vancouver Opportunities Program.

(iii) Budgeting and Home Management

The Director of Welfare and Rehabilitation advised that a recurring problem is the single, unemployable person or family head who runs out of money and requests additional funds by way of grocery orders. Even with more money, many of these people still run short. In essence, they require help in money and home management. Mr. Boyd suggested we retain as soon as possible, two or three budgeting and home aides, preferably welfare recipients, to work under the direction of our Nutritionist.

RECOMMENDED that a home management and budgeting service be approved in principle and that the Director of Welfare and Rehabilitation explore the possibility of using volunteers from the Vancouver Opportunities Program to act as home management and budgeting aides under the direction of the Departmental Nutritionist.

2. Single Men's Unit

At the last meeting of the Committee, Alderman Rankin's report of January 18, 1973, dealing with the Single Men's Unit was briefly considered and action was taken with respect to the meals and lodgings program. The balance of this report was considered by this Committee and action taken as noted hereunder:

(i) The Building at 517 Hamilton Street

Alderman Rankin in his report stated that this building, which houses the Single Men's Unit is grossly inadequate for the work it is designed to do. The Committee discussed this at length, and it was suggested that the following procedures be investigated:

- (a) the lease of the building be paid up
- (b) lease the upstairs portion of the building
- (c) purchase the building or seek alternative accommodation.

In speaking to the matter, Mr. Colcleugh advised that consideration was being given to decentralizing this unit by moving the rehabilitation section to another building. The Committee discussed 306 Abbott Street and a building at West Pender and Homer Streets as alternative sites.

Clause No. 2 continued

RECOMMENDED that in order to obtain more suitable accommodation for the Single Men's Unit, the Director of Welfare and Rehabilitation, after consultation with the appropriate civic officials, report back on a number of alternatives, i.e.

- (a) lease the upstairs of the single men's unit and leave it vacant
- (b) buy out the existing lease with the idea of moving to another location
- (c) explore the possibility of leasing or buying alternate accommodation such as 306 Abbott Street or the building at West Pender and Homer Streets.

(ii) Merging of Provincial and City Staffs

The Chairman in his report of January 18, 1973, discussed the merging of Provincial and Civic staffs. In discussing this matter, Mr. Boyd advised that cost sharing arrangements on all staff including Provincial staff, was nearing completion and a report would be submitted to Council in approximately two weeks time.

RECOMMENDED that we approve in principle the merging of all Provincial and Civic staffs subject to a financial report from the Director of Welfare which will be submitted directly to Council, without prejudice, to cost sharing and administrative expenses.

FURTHER RECOMMENDED that vacancies resulting from attrition of Provincial workers (by resignation or transfer to Provincial offices) be not filled by the Provincial Government but added to the City's complement subject to acceptable cost sharing arrangements.

(iii) Temporary Help Situation

Alderman Rankin discussed the use of temporary staff by the Welfare and Rehabilitation Department and urged that these people be hired on a permanent basis as many of them have been employed in a temporary capacity for 18 months to 2 years.

In speaking to this matter, Mr. Boyd stated there are only eight temporary staff members and this problem will be resolved by the establishment of additional permanent positions which will be asked for by the Director in a submission to Council within the next 30 days.

RECOMMENDED that when Mr. Boyd reports on staff requirements for the Department of Welfare and Rehabilitation, he include in his report the matter of the eight temporary employees.

(iv) Weekend Staff

It was noted by the Committee that this matter was dealt with earlier in the proceedings.

(v) Meals - Alpine Restaurant

This matter was considered by the Committee at its meeting on January 25, 1973, and will be discussed later in the meeting when the Committee considers the Director of Welfare's report.

(vi) Lodgings - Stratford Hotel

This matter was considered by the Committee on January 25, 1973, and will be considered further later in the proceedings when Mr. Boyd's report is under discussion.

Clause No. 2 continued

(vii) Rehabilitation and Job Placement

Alderman Rankin stated in his report that he was of the opinion that more emphasis should be given at the Single Men's Unit to the rehabilitation and placement of the single men.

The Director of Welfare advised that Manpower has appointed a new manager and he is prepared to consider seconding one of his counsellors to work at the Single Men's Unit.

Mr. Colcleugh stated that contact has been made with groups and organizations that have vacancies under LIP grants and the Department is directing suitable candidates from the Single Men's Unit to the 60 vacancies that presently exist.

The Director of Welfare referred to a circular letter from the Department of Rehabilitation and Social Improvement dated January 18, 1973, wherein the Hon. Norman Levi has approved a new program to assist in the location of social assistance recipients in non-profit community services. (A copy of this letter is appended).

RECOMMENDED that the circular letter from the Department of Rehabilitation and Social Improvement dated January 18, 1973, be reported on by Mr. Boyd at the next meeting of the Committee and that in the interim, the letter be circulated to each member of Council.

3. Alpine Cafeteria

At the last meeting of the Committee, the Director of Welfare and Rehabilitation was asked to report to this meeting on what alternative arrangements will be made after the termination of the contract with Alpine Cafeteria. This contract expires May 31, 1973.

The Board of Administration submitted for the information of the Committee, the Director of Welfare's report dated February 2, 1973. Mr. Boyd advised that the present policy with respect to meals and lodgings is to put all transient single males with no fixed address on meals and lodgings.

At the last meeting of the Committee, it was agreed that more of these men should be placed on a cash allowance and assuming that Council approves the recommended change in the policy, it is anticipated a reduction in the number of persons on meals and lodgings from four hundred to two hundred persons. The remaining two hundred will consist of:

- (i) recipients who need to have their assistance administered. In these cases, the person administering their assistance will make arrangements with individual restaurants in proximity to the recipients' residence. Eventually this will account for one hundred and fifty of the two hundred persons.
- (ii) recipients who are unwilling to take advantage of employment and training opportunities, and for whom Meals and Lodging will be used as a deterrent. The anticipated maximum is fifty persons.

Mr. Boyd further advised that arrangements will have to be made with several restaurants to feed these persons each, as it is desirable to keep the number down to a minimum in any one restaurant in order to circumvent a concentration of welfare recipients in any one restaurant.

The Department of Welfare and Rehabilitation would purchase meal tickets from these designated restaurants and the issuance of these tickets could be handled in two ways:

(a) directly to the recipient. Experience from the past indicates that many recipients will sell the meal tickets for cash, use up the cash for other than meals and return to the Department for more assistance.

-

Clause No. 3 continued

(b) give the meal tickets to the designated restaurant operator on behalf of a particular recipient and have the operator punch the weekly ticket each time the recipient comes in for a meal. The recipient would be provided with an I.D. card by our Department.

After due consideration, it was

RECOMMENDED that

- (a) the contract with the Alpine Cafeteria be terminated as of May 31, 1973;
- (b) the new policy of handling meals for recipients who are not provided with cash, as designated in (i) and (ii) quoted above, be approved;
- (c) the issuance of meal tickets be handled as follows: give the meal tickets to the designated restaurant or institution operator on behalf of a particular recipient and have the operator punch the weekly ticket each time the recipient comes in for a meal. The recipient would be provided with an I.D. card by our Department.

4. Stratford Hotel

The Board of Administration under date of February 2, 1973, submitted the following report of the Director of Welfare and Rehabilitation on the subject matter:

"At the January 25th, 1973 meeting of the Standing Committee of Council on Social Services, the Director of Welfare and Rehabilitation was asked to report to the February 8th, 1973 meeting of the Standing Committee on the Department's current arrangement and use of the Stratford Hotel, and alternative arrangements that would need to be made if the arrangement with the Stratford Hotel is terminated.

The City does not have a formal contract with the Stratford. We have a rental arrangement with them whereby we guarantee rental of one hundred rooms per night at \$2.00 per room - \$200.00 per night or \$6,000 per month. This rental arrangement can be terminated by the Department, or the Hotel Operator, on thirty days' notice.

The Stratford Hotel has been used in most instances to provide temporary lodging for single older transient men. The term 'transient' refers to single male persons with less than six months' residence in Vancouver who have not been in employment in the City for six months prior to application for assistance. The majority of transients are from within the Province.

Our experience with the transients at the Stratford reveals that the majority are older men with limited potential for full time employment, and who are likely to remain on social assistance for long periods of time. It appears reasonable to put these men on cash assistance from the outset and allow them the opportunity to make their own lodging arrangements.

We have recommended a change in our Meals and Lodging program from -

- (a) placing all single employable transients on Meals and Lodging to -
- (b) placing all single employable transients on short term cash assistance, except for -

Standing Committee on Social Services February 8, 1973

Clause No. 4 continued

those recipients who because of alcoholism, brain damage, etc. are unable to handle cash assistance. In these cases, their money must be administered. Out of a current caseload of 3,200 single employable males, we have 150 persons in this category. We have obtained the cooperation of a number of community-minded citizens; such as the Reverend Esau, Reverend Erb, Mrs. Gutteridge, etc. who have taken responsibility to administer the men's cash assistance. Our own staff continues to administer about twenty cases.

(ii) Those recipients who have been placed on cash assistance, have apparent potentital for employment and refuse to actively seek employment, or participate in training programs leading to employment. For this group it is essential to retain a limited Meals & Lodging program. Our experience indicates that at any given time the maximum number in this group would be fifty.

I have outlined below a cost comparison of Meals & Lodging and cash assistance.

(i) Meals and Lodging (per month)

Lodging Meals Comforts Allowance	\$ 60.00 85.00 13.00	
	\$158.00	\$158.00

(ii) C

Cash Assistance (pe	r month)	
Basic Social Allowance	\$102.00	
* Extra Rent	22,50	
	\$124.50	\$124.50
Difference:		\$ 33.50

extra rent allowable due to recent change in Provincial policy (January 1973). In exceptional cases of hardship, extra rent can go up to \$48.00 per month, which if applied, would still make cash assistance \$8.00 per month less than Meals & Lodging.

Should City Council accept the recommended change in the Meals and Lodging program, the need for one hundred guaranteed beds at the Stratford Hotel becomes unnecessary; however, as an interim measure I would propose that we immediately alter our arrangement with the Stratford Hotel from a guaranteed minimum of one hundred beds per night to twenty-five beds per night, also subject to thrity days' notice of termination."

It is brought to Council's attention that the recommended change of the Director of Welfare is a proposed change in policy for handling meals and lodging.

It was

RECOMMENDED that all single employable persons be placed on short term cash assistance except for

(continued)

Clause No. 4 continued

- (i) those recipients who because of alcoholism, brain damage, etc., are unable to handle cash assistance. In these cases, their money must be administered. Out of a current caseload of 3,200 single employable males, we have 150 persons in this category. We have obtained the cooperation of a number of community—minded citizens; such as the Reverend Esau, Reverend Erb, Mrs. Gutteridge, etc., who have taken responsibility to administer the men's cash assistance. Our own staff continues to administer about twenty cases.
- (ii) those recipients who have been placed on cash assistance, have apparent potential for employment and refuse to actively seek employment, or participate in training programs leading to employment. For this group it is essential to retain a limited Meals & Lodging program. Our experience indicates that at any given time the maximum number in this group would be fifty.

FURTHER RECOMMENDED that we immediately alter our arrangements with the Stratford Hotel from a guaranteed minimum of one hundred beds per night to twenty-five beds per night minimum, or such other facilities, subject to 30 days notice of cancellation.

5. Employment Placement: Sing Men's Unit

The Board of Administration submitted the following report of the Director of Welfare and Rehabilitation dated February 2, 1973, for the information of the Committee:

"At the January 25th, 1973, meeting of the Standing Committee of Council on Social Services, the Director of Welfare and . Rehabilitation was asked to report to the next meeting of the Standing Committee on his Department's experience with employment placement of male single employables through the Single Men's Unit.

The reorganization of the Department took place in the spring of 1972. The reorganization included the establishment of a Single Persons' Branch. Among other things, this Branch is responsible for assisting single employable males, and later single employable females, to take advantage of all available training and employment opportunities with the objective of getting them off social assistance.

With our limited staff we were not able to begin the operation of this Branch until the late fall of 1972. However, we did use a Local Initiatives Project in the summer of 1972, with a staff of ten Rehabilitation Counsellors, to carry out a survey of our single employable males. This survey confirmed our belief that there were many single employable males on social assistance with significant employment potential who had had little or no contact with any of our staff regarding training or employment. The intent and expectation of the Department, with regard to single employable persons, has never been orientated to vocational rehabilitation.

In the summer of 1971, the Social Planning Department carried out a survey of young employable males on social assistance and noted precisely what we had expected - that many young people were being kept on social assistance for long periods of time up to 1½ years.

Of particular significance, was a group of young people, approximately 16 percent of our young employable caseload, who informed the investigators that they had decided to adopt welfare as their life style, and did not really know that the Department expected employable people to be actively seeking employment.

Clause No. 5 continued

In the late fall of 1972, we made a change in our handling of single employable persons applying for assistance. We initiated a pilot project with every single employable male, under the age of forty, applying for the first time, and either placed him in Pacific Hostel or put him on cash assistance. Those placed on cash were given an appointment two weeks' hence to come and see a Rehabilitation Counsellor in the Single Persons' Branch.

During the month of December 1972 - 872 initial and follow-up interviews were completed by five Rehabilitation Counsellors, resulting in the following referrals or action:

To Creative Job Search	- 132
To Canada Manpower	- 463
To Provincial Employment Project (formerly Provincial Alliance of Businessmen)	- 137
To Vancouver Opportunities Program	- 14
Educational Upgrading & Training	- 51
Directly to Jobs	- 59

For the month of December, the 59 referrals directly to known employment is fairly good, out of a total of 872 cases. In the spring and summer months, the percentage would be considerably higher because of increased labour activity.

Those men referred directly to known employment opportunities had their cases closed and are no longer on assistance. Those referred to other sources, as noted above, are part of our Rehabilitation Caseload and are being actively followed-up.

With the limited number of Rehabilitation Counsellors working with single employable males, we are only scratching the surface and we will be submitting very shortly, for Council's consideration, our staff requirements to meet our responsibilities; not only with the single employable males but with all other categories."

Mr. Boyd explained that in order to ensure that single employable males are actively seeking employment, their welfare was going to be paid on a cyclical basis, e.g. such a person would be given monies for 14 days and requested to actively seek employment. This person would be required to come back on the 13th day and if they could prove they have been seeking employment, then they would be given further assistance for a further 14 or 28 days, depending on the circumstances.

Mr. Boyd stated that making the recipient come back periodically will help the social workers to determine if this person is in fact seeking employment, and prevent the situation of the past where single employable persons were kept on assistance for months on end without any contact with a rehabilitation counsellor.

After discussion on the foregoing report, it was

RECOMMENDED that the report of the Board of Administration, dated February 2, 1973, be received.

6. Improvement of Housing Conditions for Low Income Persons in the Gastown and Adjacent Areas

The Director of Welfare and Rehabilitation submitted to the Chairman, a communication dated January 24, 1973, dealing with improvement of housing conditions for low income persons in the Gastown and adjacent areas. This communication, which was before the Committee for consideration, suggested four steps that might be undertaken as a view to improving the housing problems in these areas.

Due to lack of time, it was agreed that further consideration could be given to this matter at a subsequent meeting of the Committee.

It was therefore

RECOMMENDED that the communication from Mr. Boyd to the Chairman of the Committee dated January 24, 1973, be received for information and that further consideration be given to this matter at a subsequent meeting of this Committee.

The meeting adjourned at approximately 3:30 p.m.

* * * *

REPORT TO COUNCIL

STANDING COMMITTEES OF COUNCIL ON CIVIC AND COMMUNITY DEVELOPMENT

FEBRUARY 8, 1973

A joint meeting of the Standing Committees of Council on Civic and Community Development was held in No.1 Committee Room, City Hall on Thursday, February 8, 1973 at approximately 3:30 p.m.

> PRESENT: Alderman Hardwick (Chairman of the

joint meeting)
Aldermen, Bowers, Volrich, Harcourt,

Massey, Rankin and Marzari

ABSENT: Alderman Pendakur

CLERK: M. James

The following is submitted to Council for consideration.

RECOMMENDATIONS

1. West End Local Area Planning Programme

Under date of February 8th, 1973, the Director of Social Planning, the Director of Planning and Civic Development and the City Engineer submitted a report to your joint committees which dealt with the West End Local Area Planning Programme. It was noted that this report was labelled "A Draft for Discussion".

The Chairman pro tem advised at the Committee meeting that he had met with the departments submitting the report re this specific joint meeting and had suggested this particular format to them rather than following the instruction of Council of January 23rd, 1973.

The report dealt with background and objectives, planning programme outline, methodology, and set forth six recommendations in draft form for discussion. Also included in the report was a modified flow chart showing long range plan elements, development criteria, action programmes, and the short and long range implementation of some of these items.

The Committee was advised that in developing these proposals the three departments had followed the guidelines which were intended to develop a high density, high quality residential area close to the central business district. It was noted by the departments that this planning programme for the West End was not applicable for other local areas, due to the peculiarities of the West End itself. It was proposed that the West End area would be divided into sub-areas for planning and action programmes and that these planning and action programmes would be carried forward in both the long and short range time periods concurrently.

It was noted that this whole report is submitted for discussion only and should not be construed as a finalized plan. The departments asked for comment on statements made and items suggested by this report.

The Committee in considering the report as a whole suggested the addition of the School Board to sub-section (a) in the major section headed "Methodology". It was noted that the development of an office, citizen involvement, and other items could be underway in March of this year if approval were given immediately. There was a suggestion that funding for this office and related expenses might be had in the amount of \$25,000 from Central Mortgage and Housing Corporation Research funds or 25%-50% of the cost might be underwritten by application under the relevant section of the National Housing Act.

The Committee discussed the matter of the interim rezoning presently in effect in the major portion of the West End residential area and concensus was expressed that it was incumbent upon the City to resolve the West End zoning to its final zoning as soon as it can be done. After further discussion with the representatives of the departments present the Committee

RECOMMENDS

- 1. The approval of Council to the "team work" approach to West End local area planning.
- 2. That the Sections of the report dealing with staff and budgeting be referred to the Board of Administration for report back with alternatives.
- 3. The approval of the establishment of a local area planning office in the West End as a base of operations for the team and the Director of Social Planning be instructed to report back to this Committee on suitable locations for the office.

The meeting adjourned at approximately 5:00 p.m.

* * * * * *

REPORT TO COUNCIL

STANDING COMMITTEE OF COUNCIL ON COMMUNITY DEVELOPMENT

February 8, 1973

A meeting of the Standing Committee of Council on Community Development was held in the #1 Committee Room, City Hall on Thursday, February 8, 1973, at approximately 5:00 p.m.

PRESENT:

Alderman Volrich (Chairman)

Aldermen Hardwick, Marzari and

Rankin

CLERK:

M. James

Adoption of Minutes

The Minutes of the meeting of January 18, 1973, were adopted.

PART I

The following recommendations of the Committee are submitted to Council.

RECOMMENDATIONS

1. Governmental and Electoral Reform

Under date of February 6, 1973, the Chairman submitted to this Committee meeting, a proposal and guidelines for the development of as high a degree of communication and citizen participation in the matter of governmental and electoral reform as can be achieved.

The Committee reviewed the report seriatim and made certain amendments during this consideration and

RECOMMENDS that the report and notice attached re governmental and electoral reform dated February 6, 1973, and submitted by the Chairman to this Committee, be adopted as amended.

2. Policy re Beer and Liquor Licenses

The Chairman submitted, at the last meeting of the Committee, a memorandum which advised of conversations and agreement between himself and the Chairman of the Liquor Control Board and the Attorney-General re the City being involved in the issuing of certain classes of liquor vending licenses in the City.

At this meeting of the Committee, the Chairman submitted under dated of February 6, 1973, a memorandum which contained six (6) items of procedure.

During the discussion of the development of the policy and procedures by the Committee, it was noted that one item of concern was the unsatisfactory physical conditions and methods of operation of present licensees and the Committee

RECOMMENDS that the procedures submitted by the Chairman under date of February 6, 1973, be adopted;

FURTHER RECOMMENDS that the Chairman be authorized by Vancouver City Council to discuss with the Honourable the Attorney-General and the Chairman of the Liquor Control Board, methods whereby the City of Vancouver might formally bring to the attention of the Provincial Government, physical conditions and methods of operation of present licensees deemed unsatisfactory.

3. Britannia Community Services Centre: Expropriations

With the agreement of the Committee, Alderman Marzari raised and reported on orally, a situation which was brought to her attention concerning a tenant of one of the properties recently expropriated by Council for the first phase of the Britannia Community Services Centre.

A representative of the Social Planning Department reported orally further on the situation and after general discussion, the Committee

RECOMMENDS that a list of tenants be provided to this Committee for immediate discussion, such list to be in terms of the financial situation of the tenants for further discussion on the matter of providing suitable alternate accommodation and financial assistance to such tenants, and

FURTHER RECOMMENDS that Council instruct the appropriate departments that Council deemed that adequate notices to tenants, in writing, be delivered when vacant possession by the City is required.

PART II

The following is submitted to Council for information.

4. 715 West Broadway: Beer Parlour

The Chairman read to the members of the Committee, a memorandum prepared on discussions between himself and the Chairman of the Liquor Control Board re the problems of the beer parlour in the hotel development at 715 West Broadway.

After discussion, the Committee members

RESOLVED that copies of the Chairman's memorandum be sent to the various groups representing the residents, owners and tenants on Fairview Slopes and that they be asked to make comment on the proposal contained in the Chairman's memorandum to the next meeting of the Committee.

5. Thurlow and Alberni Streets: Cabaret License - Mr. D. Baceda

The Chairman advised that he had received, in accordance with the proposed procedures, advice from the Chairman of the Liquor Control Board that that Board had received an application for a cabaret license in a building to be constructed on the south-west corner of Thurlow and Alberni Streets.

The Chairman advised that he had been in touch with the Solicitor for the applicant and suggested that the Solicitor and the applicant be asked to meet with the Committee at its next meeting.

The Committee

RESOLVED that the applicant and his Solicitor re the cabaret license application for the south-west corner of Thurlow and Alberni Streets, be invited to the next meeting of this Committee.

Standing	Committe	ee on	Com	munit	y D	evel	opme.	ent					
February	8, 1973				•				•	 •			3

- (a) (b) Broadway Beautification Budget Request 6.

 - (c) Kitsilano Senior Citizens'
 Housing Situation

Due to the time of the day, the above three (3) items were deferred to the next meeting of the Committee.

The meeting adjourned at approximately 6:00 p.m.

REPORT TO COUNCIL

STANDING COMMITTEE OF COUNCIL ON ENVIRONMENT

FEBRUARY 8, 1973

A meeting of the Standing Committee of Council on Environment was held in the #1 Committee Room, City Hall, on Thursday, February 8, 1973 at approximately 7:30 p.m.

PRESENT: Alderman Linnell (Chairman)

Aldermen Gibson, Massey and Pendakur

ALSO PRESENT: Commissioner A. Cowie (Park Board)

CLERK: D. Bennett

Adoption of Minutes:

The Minutes of the Meeting held January 18, 1973 were adopted.

The following recommendation of the Committee is submitted to Council:

RECOMMENDATIONS

1. Signs:

At the last meeting of this Committee a brief discussion was held on Signs and Sign-boards and it was recommended that delegations be arranged for a future meeting and that the following report of the Board of Administration, dated July 20, 1972, be considered at that meeting:

"The Director of Planning & Civic Development and the City Engineer report as follows:

'Clause 4 of Part 2 of the City's Sign Bylaw dealing with electric signs reads as follows:

"The City Electrician shall not grant a permit for the construction or erection of any electric sign which, in his opinion, if erected, will be unsightly, or grotesque, or offensive in character, subject, however, to the right of the applicant to appeal to the Council, whose decision thereon, if approved by the Council, shall be final."

This section of the Sign Bylaw has been rarely used and then only when the word 'offensive' is taken in a moral sense.

The matter of signs in beautification and other similar areas has been a matter of continuous concern to the parties involved and attempts have been made to persuade the sign manufacturers to relate their signs to the overall design intentions of the area in question. This has sometimes resulted in considerable conflict and has not necessarily been very productive. It is quite clear from the wording of Clause 4 of the Sign Bylaw that the City Electrician has authority to refuse permission for signs on the grounds of appearance.

It is suggested that the very real efforts of both the City and the owners and the considerable expense incurred in beautification projects merits a rather stiffer application of this clause than has been a policy in the past.

Clause No. 1 continued

The City Electrician is willing to enforce this section more rigorously. The City Engineer would be advised by the Director of Planning on the suitability of visual design and he may, in turn, seek the assistance of the Design Panel, who have agreed to this procedure.

Appendix 'A' lists those areas that it is considered are appropriate for the application of this more rigid policy at the present time and are those areas on which beautification projects have been approved; those where beautification projects are in the course of preparation; the area related to the Pacific Centre; possible extension areas for the beautification projects, and the Gastown/Chinatown Historic Precinct.

Based on the experience of the last seven months, it is estimated that approximately ten or twelve signs per month would be reviewed under this system. It is anticipated that all the parties involved would agree on general criteria for approval in each area related to the particular character of that area and that this would enable speedy analysis and consequent speedy approvals to be made. No extra staff will be required.

It is therefore RECOMMENDED that Council instruct the City Electrician to enforce Clause 4 of the Sign Bylaw more rigorously as far as appearance is concerned in those areas listed in Appendix 'A'; the judgment to be made in relation to the character of the area in question.

It is suggested that Council may wish to hear from the owners and merchants in the areas affected, from the Historic Area Advisory Board and from the sign industry before making a decision on the above recommendation.

Your Board RECOMMENDS that the recommendation of the Director of Planning and Civic Development and the City Engineer be adopted, and consideration of the report be postponed for three months to enable representations to be received. "

Appendix 'A' referred to in the above report reads as follows:

- 1. Proposed Hold Area Extension to Historic Area, and Hastings Street Beautification Area.
- 2. Proposed Hold Area Extension to Granville Street Beautification Area.
- 3. Proposed Hold Area Extension to Kerrisdale Beautification Area.
- 4. Proposed Hold Area Extension to West Broadway Beautification Area.

Delegations were received as follows:

.1. Illuminated Sign Manufacturers Association

Mr. John Gough representing
Diamond Neon (Manufacturing) Ltd.
Neon Products Ltd.
Sign-O-Lite Ltd.
Walburn Neon Ltd.
Wallace Neon Ltd.

gave an audio visual presentation and filed a brief.

- 2. Seaboard Advertising Co.Ltd. Mr. John Hartree brief filed
- 3. Philip Tatersfield & Associates)Mr. P. Tatersfield B.C. Society of Landscape Architects) brief dated Feb. 8, 1973
- 4. Architectural Institute of B.C.) Mr. M. Garrett Civic Design Panel) brief dated Feb. 8, 1973
 filed
- 5. Kerrisdale & District Commercial Association -Mr. James Hill, President. Oral presentation made.
- 6. Mr. R.G. Henriquez Audio visual and oral presentation made.
- 7. Community Arts Council Mrs. Joyce Catliff
- 8. The Association of Landscape Planners Mr. Cowie filed a brief on behalf of this Organization.
- 9. Rhone & Iredale Mr. Wm. Rhone Oral presentation made.

(Copies of the briefs submitted are on file in the City Clerk's office.)

The Committee discussed with the delegations the need for a better sign control bylaw and it was

RECOMMENDED that Council instruct the City Electrician (after consultation with the Director of Planning, the Design Consultant in the area and the Historic Sites Committee in the historic areas) to enforce Clause 4 of the Sign By-law more rigorously as far as appearance is concerned in those areas listed in Appendix A; the judgment to be made in relation to the character of the area in question.

FURTHER RECOMMENDED that the Committee instruct the Director of Planning to review the present Sign By-law and come back to the Committee with a status report on what has been done and what is needed to produce a good sign control By-law; this report to be considered as a first priority item.

The meeting adjourned at 10:00 p.m.

* * * * *

Attached to these Minutes is a list of persons and organizations that were invited to be present at this meeting but did not attend.

LIST OF PERSONS AND ORGANIZATIONS INVITED BUT DID NOT ATTEND

Improvement Downtown East Area
 - David Lesser, President

Orr's Stores Ltd.
- Tom Orr

Gastown Merchants' Association

East Gastown Committee - Mr. L. Killam

Broadway West Steering Committee - Evelyn Atkinson, Secretary

Allan Parker, Urban Designer

Hopping Kovach Grinnell - Rudy Kovach

Kitsilano Area Resources Assoc. - Brian Mason

Chinatown Improvement Group - Victor Louie

Historic Area Advisory Board - W.E. Graham, Chairman

The Law Students' Association

Granville St. Merchants' Association - Mr.S. Kripps, Chairman

Superior Signs Ltd.

Britannia Design

Grandview/Woodland Chamber of Commerce - Andy Stefanucci, President

REPORT TO COUNCIL

STANDING COMMITTEE ON FINANCE & ADMINISTRATION

FEBRUARY 8, 1973

A meeting of the Standing Committee of Council on Finance and Administration was held in the No. 2 Committee Room, Third Floor, City Hall, on Thursday, February 8, 1973, at 1:30 p.m.

PRESENT: Alderman Bowers (Chairman)

Aldermen Harcourt, Gibson and Volrich

CLERK TO THE COMMITTEE: R. Henry

The Minutes of the meeting dated January 25, 1973, including the 'In Camera' portion, were adopted.

RECOMMENDATIONS

1. Labour Relations as a Function of the Greater Vancouver Regional District

The Committee had for consideration a copy of a letter from the Chairman of the Regional Administrative Advisory Committee to the Executive Committee of the Greater Vancouver Regional District, in which it was stated that, following review on the question of labour relations as a function of the Regional District, the Advisory Committee was firmly convinced that this be so and further, that it be on a contractual basis for those member municipalities wishing to avail themselves of the service. It was recommended that each participating municipality may accept or reject any settlement negotiated on its behalf, if such a proposal were carried out.

The financing formula was reviewed by the Advisory Committee which recommended that "25% of the costs of any labour relations be apportioned across the Board on the basis of net taxable assessments of all member municipalities with the remaining 75% to be apportioned for recovery on the basis of the net taxable assessments of the participating municipalities only".

The Committee noted attachments to the letter from the Regional Administrative Advisory Committee concerning the apportionment of costs. A further attachment was noted listing the advantages of such a proposal, the organization and the part to be played by a labour negotiations department. The Finance and Administration Committee recognize that many of the smaller municipalities may have to be convinced that such a proposal would be to the benefit of all municipalities and, in this regard, Commissioner Ryan gave examples of settlements that were made as a result of some of those small municipalities on an individual basis agreeing to wage increases which were unrealistic to other larger municipalities and which were inclined to set a pattern for negotiations.

The Committee, in dealing with this subject, also noted a letter from Mr. G.W. Carlisle of the Regional District addressed to Commissioner Ryan on the matter, giving further information.

Mayor Phillips, who attended the meeting for a brief period, advised that both Unions for the inside workers and the outside workers had advised him that they were of the opinion that the negotiations should be handled on a Regional basis.

After further debate and information from officials present, your Committee RECOMMENDS,

THAT the Council advise the Greater Vancouver Regional District that it favours the matter of labour relations being a function and responsibility of the Regional District, on the basis of the financing formula outlined in the letter from the Regional Administrative Advisory Committee, dated January 16, 1973.

(copies of the communications referred to are circulated with this report)

Downtown Community Health Society -Water Bill

The Committee noted a letter from the Downtown Community Health Society advising that they had received a water bill in the amount of \$189.90 for an 8-month period and that this expense would hamper the organization's operation. A delegation was requested by the organization to speak on the subject of water bills to it and similar organizations. The Board of Administration had submitted a report on the matter as follows:

"The City does not provide free water for charitable organizations. If charitable organizations require City support for any aspect of their operation then the applicable procedure is to apply for a grant from Council via the normal grant process.

The civic strike is to blame for the organization receiving an eight-month water bill instead of their two four-month bills (four months apart). A number of customers will have received an eight-month bill rather than two four-month bills.

Whether or not it was the size of this bill (\$189.90) that brought to the Society's attention the fact that they were paying for City water is not known".

The Director of Finance advised there had been specific problems with leaky faucets and urinals in the premises owned by the Society and he suggested the organization apply for a grant based on financial needs in the normal way.

The Committee RECOMMENDS,

THAT the organization be advised that it is not the policy to give grants in lieu of water bills and therefore, the Society apply for a grant based on financial need, if it so desires.

INFORMATION

3. Land Bank and Housing

The Committee discussed this topic in general and the Director of Finance was asked to prepare a report on how much land the City presently owns and its zoning classification; what housing is owned by the City and what funds are available for purchasing property. The Committee also requested that information be obtained on the amount of senior citizens' housing being provided both by private developers and by the City, in partnership with other levels of government. It was proposed also that the Committee discuss public housing at a future meeting and in this regard it was suggested that the Director of Planning and Civic Development be present to give a Report Reference on such matters.

4. Policy re Repairs to City Streets

The City Engineer, on a question raised, advised that he would be reporting to Council soon on the department's method of programming street repairs.

5. Indemnity to Council Members

The Chairman advised that he was preparing a report for the Committee's consideration on the indemnity to Council members.

(During discussion on the foregoing item, Alderman Gibson arrived at the meeting)

Standing Committ	tee on Financ	ce and								
Administration,	February 8.	1973			 					3

6. Budgets: Other Cities

The Director of Finance circulated to the Committee comparative budget costs per capita of other Canadian cities, based on the 1971 rates, for information.

The Committee meeting adjourned at approximately 3:00 p.m.

MINUTES

FEBRUARY 5, 1973

OFFICIAL TRAFFIC COMMISSION

A meeting of the Official Traffic Commission was held in the Council Chamber, third floor, City Hall on Monday, February 5, 1973, at approximately 10:00 a.m.

PRESENT: Alderman Marzari

Alderman Rankin Commissioner Ryan

Mr. R.G. Jackson, Law Department

Mr. R. Boyes, Traffic & Transportation Supt. D.W. McRae, City Police Department Mr. S.C. Madigan, City Prosecutor's Office Mrs. M. Courvoisier, Vancouver School Board

ALSO PRESENT: Mr. J. Attridge, Vancouver Safety Council

Mr. E.R. Thompson, Vancouver Safety Council Mr. W.H. McLachlan, Vancouver School Board

CLERK: D. Bennett

Appointment of Chairman

Nominations for the appointment of Chairman of the Commission were called for by the Clerk, and Alderman Marzari was appointed Chairman.

Adoption of Minutes

The Minutes of the meeting held December 11, 1972, were adopted. $\ \ \,$

1. 12th Avenue and Willow Street Pedestrian Actuated Signal

At the last meeting of the Official Traffic Commission, it was

"RECOMMENDED that this matter be tabled until the January meeting at which time the delegations again be invited to be present;

FURTHER RECOMMENDED that the City Engineer give special consideration to a pedestrian actuated signal at 12th Avenue and Willow Street when the first part of the 1973 Signal Program is under review."

Mr. Boyes, with the aid of a plan, discussed the pedestrian movement at both Willow and Heather Streets on 12th Avenue, and the request for a pedestrian actuated signal at 12th Avenue and Willow.

The City Engineer advised in a report dated January 22, 1973, that his Department has now completed their assessment of pedestrian crossing difficulties on 12th Avenue in the Vancouver General Hospital area. He stated that there are heavy pedestrian crossing volumes equally divided between the crossing at Heather Street and Willow Street. The pedestrian crossings at Heather Street are predominately related to nurses travelling between their residence and the hospital complex, who have a safe alternative in the form of a pedestrian underpass. Furthermore, the installation of a pedestrian signal at Heather Street would attract additional north/south traffic volumes, a situation that is not desirable.

The crossing activity at Willow Street is primarily related to employees and visitors travelling between the surface parking area on the south side of 12th Avenue and the hospital buildings.

Official Traffic Commission, February 5, 1973

Clause No. 1 continued

The Engineer conceded that due to the increased traffic and pedestrian volumes, there is a need to provide a pedestrian signal on 12th Avenue in this area, and Willow Street being a 'T' intersection, and as Hospital development will tend to move the centre of gravity westwards away from Heather Street, Willow Street is the more desirable location. Accordingly, the City Engineer's 1973 Signal Program includes a recommendation for a pedestrian actuated signal at Willow Street and 12th Avenue.

The City Engineer concluded his report with the following recommendation:

"THAT a copy of this report be forwarded to the Vancouver General Hospital authorities and that the Chairman of the Official Traffic Commission write to the authorities pointing out that a signal at Heather Street would not be desirable from an overall traffic standpoint and requesting that the Hospital authorities take the necessary steps to ensure that nurses and other staff who wish to cross 12th Avenue at Heather Street use the pedestrian tunnel under 12th Avenue."

Mr. Sullivan, representing the Vancouver General Hospital, advised the Commission that they were very appreciative of the proposed installation of a pedestrian actuated signal at Willow Street and 12th Avenue, and stated the hospital authorities would do all they could to have their employees use the tunnel when crossing 12th Avenue at Heather Street.

After due consideration, it was

RECOMMENDED that a copy of this report be forwarded to the Vancouver General Hospital authorities and that the Chairman of the Official Traffic Commission write to the authorities pointing out that a signal at Heather Street would not be desirable from an overall traffic standpoint and requesting that the Hospital authorities take the necessary steps to ensure that nurses and other staff who wish to cross 12th Avenue at Heather Street use the pedestrian tunnel under 12th Avenue;

FURTHER RECOMMENDED that a signal not be placed at the intersection of 12th Avenue and Heather Street.

Victoria and Venables -Incidence of Angle Accidents

When considering this matter on December 11, 1972, the Official Traffic Commission

"RECOMMENDED

- (a) that the Traffic Superintendent and School Patrol Officers discuss the matter of a school-boy safety patrol with the Principal of the catholic school
- (b) that the City Engineer report back on the increase in the incidence of angle accidents at this intersection
- (c) that Mrs. Ayala be invited to attend the Official Traffic Commission meeting when the City Engineer's report is at hand."

The Clerk advised that Mrs. Ayala had telephoned to say that she would not be appearing as a delegation.

In respect of recommendation (b) quoted above, the City Engineer advised under date of January 19, 1973, that a review of the accident situation at Victoria and Venables has been completed and an analysis of the increased number of angle accidents does not reveal any significant pattern with respect to type of weather, road surface, drivers age, time of day, etc., except that more than half of these accidents involved eastbound vehicles.

Clause No. 2 continued

On each of these occasions, vehicles were parked at the north and south approaches to the intersection and from observation, the presence of the parked vehicles reduced motorists' cross-vision, particularly eastbound. The City Engineer has therefore made arrangements to prohibit parking 60 feet north and south of Venables on the west side of Victoria and 60 feet south on the east side of Victoria. The removal of this parking will achieve sufficient clear cross-vision between vehicles on Victoria Drive and on Venables Street, and should resolve the angle accident trend.

With respect to Recommendation (a) quoted above, the Superintendent of Traffic advised that the matter of school safety patrol had been discussed with the Principal of the Catholic school at 880 Victoria Drive who advised she does not believe a school patrol is needed at this location.

It was

RECOMMENDED that the report of the City Engineer dated January 19, 1973, and the report of the Traffic Superintendent dated December 27, 1972, be received.

3. Traffic Control at the Intersection of 45th Avenue and Hudson Street

In a letter dated December 11, 1972, Mr. G.C. Stevens of 6089 Hudson Street requested an opportunity to appear before the Official Traffic Commission in support of his request that four-way stop signs be installed at the intersection of 45th Avenue and Hudson Street.

In a report dated January 22, 1973, the City Engineer advised that both Hudson and 45th Avenue are residential streets, and at this intersection there are presently two stop signs controlling traffic on 45th Avenue only. These signs were installed in 1958 on 45th Avenue so as not to encourage traffic on 45th Avenue between Granville and Oak Streets. There is a 'School Stop When Occupied' crossing at the south crosswalk on Hudson Street at 45th Avenue to provide protection for school children crossing Hudson Street en route to or from Sir William Osler School.

The City Engineer stated that the accident records indicate that no reportable traffic accidents have occured in the past five years at this intersection, and this accident record does not support a need for additional control.

The Police School Patrol Officers advised that in their view, the existing crosswalk across Hudson Street is not hazardous and conditions do not suggest that this street should be stopped to improve safety for school children.

Recent counts at this intersection indicate that traffic volumes are consistent with other residential streets in this area. The above conditions do not suggest the need to install stop signs on Hudson Street.

Mrs. Stevens had suggested that the existing stop signs be relocated to govern the traffic north and southbound on Hudson Street, and the City Engineer was of the opinion that this would encourage through routing along 45th Avenue which passes an elementary school and playground two blocks to the east and does provide a convenient east/west routing between Granville and Oak Streets. There is also some inherent difficulty in relocating stop signs because of the hazard created when motorists, who were familiar with the previous stop sign arrangement, are not prepared for the new arrangement.

Official Traffic Commission, February 5, 1973 . .

Clause No. 3 continued

The City Engineer recommended that no change be made to the existing stop sign arrangement at Hudson Street and 45th Avenue.

Mr. Boyes filed with the Commission, a report from the School Patrol Squad dated February 2, 1973. The officers of this squad advised that in their opinion, the present signing was adequate and they could see no reason for the installation of Stop Signs on Hudson Street at 45th Avenue.

Mr. Stevens appeared and filed a brief and a petition signed by 87 residents in the area. He also filed with the Commission, a letter from the Principal of Sir William Osler Elementary School dated February 2, 1973. Mr. Stevens set out in his presentation reasons why he was of the opinion that Hudson Street should have stop signs on the north/west and south/east corners.

Considerable discussion followed on this matter, and it was

RECOMMENDED that the recommendation contained in the City Engineer's report dated January 22, 1973, be adopted and that playground signs be installed at this school crosswalk during the summer months.

The Chairman asked Mr. Boyes the criteria for placing stop signs. Mr. Boyes reviewed the policy with respect to the installation of these signs (copy attached). The Chairman suggested there be a discussion on this matter at the next meeting of the Commission.

4. King Edward Avenue at Blenheim Street

In dealing with this matter at the last meeting of the Official Traffic Commission, it was

"RECOMMENDED that the City Engineer review the matter of moving the stop sign on the north/west corner of Blenheim and King Edward Avenue and the School Patrol Officers again investigate the matter of a school safety patrol at this intersection."

In a report dated January 11, 1973, the City Engineer advised that the stop sign has been relocated from the lamp standard and placed on a standard of its own approximately two feet closer to the roadway.

In a report dated December 27, 1972, the Superintendent of Traffic advised that the members of the School Patrol had discussed the matter of school safety patrol with Mr. Vollans, Principal of Kitchener School, who advised that he did not think a patrol was necessary and that the School Patrol Squad feel that the present signing is an adequate form of control at this intersection.

RECOMMENDED that the report of the City Engineer dated January 11, 1973, and the report of the Superintendent of Traffic dated December 27, 1972, be received.

5. Taxi Zone in Front of Royal Canadian Legion Building North Side Hastings Street, East of Slocan Street

At the last meeting of the Commission, it was

"RECOMMENDED that the taxi zone be moved westerly to in front of the new stores in this block on a trial basis, and that the Traffic Superintendent report back to the Commission in due course after obtaining a report from his taxi detail.

The Commission had before it the report of the Superintendent of Traffic dated December 15, 1972, wherein it was advised that

"the merchants in the area apparently approve of the relocation of this sign, and in one instance, Management of the cleaning establishment reports that the parking problem in his driveway has been practically eliminated.

cont'd....

Official Traffic Commission, February 5, 1973 5

Clause No. 5 continued

The Taxi Companies that most frequently use this zone have also been contacted, and report satisfaction with the present arrangements."

It was also advised that the new stores located at the end of the block have, as yet, not been rented, therefore there is no assessment available from these stores.

Superintendent McRae advised that upon the opening of the new stores, they will re-examine the situation and if complaints are received, they will notify the Commission.

RECOMMENDED that the report submitted by Superintendent McRae under date of December 15, 1972, be received.

6. Traffic Control Signals Proposed New Locations and Modifications

The City Engineer under date of January 23, 1973, submitted the following report with respect to the traffic control signals - proposed new locations and modifications:

"Detailed studies have been carried out to determine those intersections which now warrant signal control. On the basis of these studies, it is proposed that traffic control signals be installed at the following locations.

I. PROPOSED NEW SIGNALS

A. Signals Related to Street Improvements

1.	The planned improvements to the Columbia/Quebec Connector later this year, which is now operating as two gravelled roadways, will require signal control at:	
	(a) Columbia Street and Pender/Keefer Diversion	# 10,600
	(b) Columbia Street and Pender Street	
	• •	\$ 8,000
	(c) Columbia/Quebec Connector and Terminal Avenue	\$ 8,000
	(d) Quebec Street and 2nd Avenue	\$ 11,000
2.	The first-stage construction of the Knight Street crossing (to Mitchell Island) will be in operation later this year. Because of the increased traffic volumes on Knight Street, signal control will be required at:	
	(e) Knight Street and 57th Avenue	\$ 11,300
3.	The Dunsmuir/Melville Connector is scheduled for completion later this year and will require traffic signal control at:	;
	(f) Thurlow Street and Melville Street	\$ 10,300
4.	The recent opening of the new roadway between 4th Avenue and Chancellor Boulevard is developing into a major access to the University Endowment Lands. Because of steadily increasing traffic volumes, signal control is recommended at:	
	(g) Blanca Street and 4th Avenue	\$ 10,600
Ped	estrian Control Signals	
	Willow Street and 12th Avenue	\$ 7,500

C. School Crosswalk Signal

B.

Cypress Street and Broadway

\$ 2,800

Official Traffic Commission, February 5, 1973 .

Clause No. 6 continued

II. MODIFICATION TO EXISTING SIGNALS

A. Pedestrian Head Installations

Following Council approval in October, 1970, of the recommendation of the study "Existing Transit Operations, Downtown Vancouver", pedestrian signal heads were added to existing signal equipment at 24 intersections in the downtown area. In order to minimize pedestrian/vehicle conflict at the remaining signalized intersections on downtown transit routes, it is now recommended that pedestrian signal heads be added to the following intersections, at a total estimated cost of \$15,600.

- (a) Cambie Street and Dunsmuir Street
- (b) Columbia Street and Hastings Street
- (c) Gore Street and Hastings Street
- (d) Hamilton Street and Dunsmuir Street
- (e) Hamilton Street and Georgia Street
- (f) Homer Street and Dunsmuir Street
- (g) Homer Street and Georgia Street
- (h) Homer Street and Robson Street

B. Conversion of Pedestrian Signal Heads from Legend to Symbol

On April 15, 1971, City Council approved a three-year programme for the conversion of all pedestrian signal legend indications to symbol type indications. Funds have already been approved for the first two years of the programme. The cost for the remaining 424 lenses to complete the three-year programme is estimated at \$4,600."

The City Engineer recommended that the foregoing signal work be approved and that a sum of \$100,300 be allocated from the Traffic Control Reserve for this work.

Commissioner Ryan asked if the proposed signal at 4th Avenue and Blanca would have a left turn phase on 4th Avenue and Mr. Boyes advised that he would review the design of this proposed signal.

RECOMMENDED that the City Engineer's report dated January 23, 1973, be approved.

7. Parking by City Hall Employees in the Areas Adjacent to City Hall

Mrs. N. Brown and Miss D. Freer submitted to the Official Traffic Commission, a petition containing approximately 102 names from irate homeowners and tenants residing in the areas adjacent to the City Hall. The petitioners are objecting to the fact that they are unable to park in front of their own premises or on their block due to the heavy parking by employees of the City Hall. They said that the problem has been going on for several years despite warnings and since the new addition to the Hall, the situation has become worse. They requested that 'resident parking only' signs be placed on the streets in the vicinity of the City Hall.

In speaking to the matter, Mr. Boyes advised that the residents recourse to this problem is to call the police and request that the 3-hour Parking By-law be enforced, however, the delegation advised that as fast as a car is moved from in front of their homes by the owner, another one replaces it and therefore it is very difficult to use the 3-hour Parking By-law as a deterrant.

Official Traffic Commission, February 5, 1973 . .

Clause No. 7 continued

The Commission discussed the availability of parking in the Provincial Government parking lot on Cambie Street and Mr. Boyes advised that there are not adequate spaces there for all the employees who bring cars to work. Mr. Ryan advised the City is meeting the requirements of the Zoning and Development By-law with respect to the number of spaces provided. Several members of the Commission were of the opinion that the City should have its own parking area.

After due consideration, it was

RECOMMENDED that the City Engineer be requested to report back to the next meeting of the Commission on the parking problems being experienced by the residents in the areas adjacent to the City Hall, and on the question of the requested 'resident parking only' signs;

FURTHER RECOMMENDED that the appropriate City officials be requested to report to the next meeting of the Commission on the number of parking spaces the City is renting from the Provincial Government, the number of cars which are being brought to the City Hall by employees, and the number of spaces that have to be provided under the Zoning By-law.

Crossing Difficulties - 12th Avenue and St. Catherines Street

Alderman Rankin had filed with the Clerk of the Commission, a communication received from Mr. Ron Nelmes, Club Director of Kivan Boys' Club, which deals with crossing difficulties being experienced by members of the Club at the corner of 12th Avenue and St. Catherines. A marked crosswalk was requested at this intersection.

It was

RECOMMENDED that the communication from Mr. Ron Nelmes, together with background material which he submitted, be referred to the City Engineer for report to the next meeting of the Commission.

The meeting adjourned at approximately 11:30 a.m.

* * * *

REPORT TO COUNCIL

STANDING COMMITTEE ON FINANCE & ADMINISTRATION

FEBRUARY 15, 1973

A meeting of the Standing Committee of Council on Finance and Administration was held in the No. 1 Committee Room, Third Floor, City Hall, on Thursday, February 15, 1973 at 1:30 p.m.

PRESENT: Alderman Bowers (Chairman)

Aldermen Gibson, Harcourt and Volrich

CLERK TO

THE COMMITTEE: R. Henry

RECOMMENDATION

PART I

1. Local Improvement Procedures

City Council on February 6, 1973, when dealing with an information report from the Board of Administration concerning Local Improvement Procedures, received the report but directed

"THAT the present Local Improvement Procedures in respect of initiative projects be referred to the Standing Committee on Finance and Administration for study. In the meantime the City Engineer report on detail respecting the present procedures and reasons for them."

Council also deferred for two weeks, two clauses of a further Board of Administration report dated February 2nd, 1973, with the exception of one schedule relating to the Strathcona Area, which schedule dealing with street lighting was approved.

The Deputy City Engineer gave a report reference on the Local Improvement Procedures and by means of a series of maps and photographs, gave a history of the Local Improvement situation.

Mr. Curtis outlined two basic procedures, one by petition and one on the initiative. In addition, it was advised that a third procedure known as special grounds is used on occasion. In this regards, he gave examples of when special grounds would be invoked but indicated that it requires the approval of 2/3's of all Members of Council.

The Committee questioned the procedures used when Local Improvements are done on the initiative and a number of questions were put to the officials present.

The City Electrician also addressed the Committee and gave details of the street lighting program for the City, and the need to update some existing lighting units.

The Deputy City Engineer circulated a summary of his oral presentation and the summary concluded with certain recommendations.

Your Committee RECOMMENDS that the City Engineer report to this Committee in approximately six months time, an alternative to the Local Improvements on the Initiative principle and that:

- (a) the initiative projects currently before Council;
- (b) the petition projects scheduled to come before the same Court of Revision; and
- (c) the projects for the Strathcona Rehabilitation (which are scheduled to come before a Court of Revision on May 10, 1973)

go forward according to the present procedures and

THAT the two 'First and Second Steps' reports currently before Council (Items 4 and 5, Board of Administration, February 2, 1973 - Works and Utilities) be adopted, with the amendment that the date of the Court of Revision, shown in the Detailed Second Step reports, should be May 17, 1973 instead of April 5, 1973.

(The approval of this last recommendation requires a 2/3's majority of Council)

(The Deputy City Engineer's notes on his oral report is circulated for the information of Council.)

(Also circulated is the Board Report of February 2, 1973, showing the details of 'First and Second Steps' on the Initiative and which was before Council on February 6, 1973.)